

City Manager

## City of Cambridge Executive Department

April 7, 2022

To the Honorable, the City Council:

I am writing to provide you with an update on the MassAve4 project and am asking for your approval for the approach and timeline for implementing separated bike lanes on these critical segments of Massachusetts Avenue, as outlined in the attached report and summarized below.

The Cycling Safety Ordinance (CSO) identified four segments of Massachusetts Avenue where installing separated bike lanes is challenging due to unique complicating factors, which include the MBTA's overhead bus wires, the median and major bus stops. The four segments are collectively referred to as the MassAve4. The CSO requires that the City Manager and City Council approve a recommended approach and timeline by May 1, 2022 or separated bike lanes are required to be installed via quick-build methods.

**Recommendation** – The recommendation is to implement separated bike lanes through **partial construction for the segments of Massachusetts Avenue with the overhead MBTA bus wires and median (Segments A and B) and full construction for the Harvard Square bus stops (Segments C and D)**. These recommendations were developed through an extensive community engagement process including two well-attended virtual meetings, five in person popup events, an on-line survey and review meetings with the City's Bike, Pedestrian and Transit Advisory Committees. City staff, including the Economic



November 2021 Pop-Up Engagement Event

Development Division, have also been meeting with local businesses, business groups, the Commission for Persons with Disabilities and neighborhood associations to review the Cycling Safety Ordinance. A full summary of the community engagement is included in the attached report.

Through the community engagement process, city staff heard strong support for the small businesses that are a key piece of what makes this corridor so special. The recommended construction approach removes the median and allows the separated bike lanes to be implemented and maintain one side of parking (if the MBTA overhead bus wires are also removed). This ability to maintain 40 to 50% of curb uses such as accessible parking, customer parking, loading, and outdoor dining is one of the key drivers behind the recommendation to move forward with construction and was strongly supported by the community.



#### MASSAVE4 | RECOMMENDED APPROACH

### **Recommended Approach**

#### Segments A & B

Partial Construction is recommended for Segments A & B, as it best meets the needs of the community while also offering a shorter implementation timeline than full construction.

Some small segments in constrained areas may require full construction such as the Walden Street intersection, which has been considered in the proposed cost and timeline estimates.

#### Segments C & D

Full Construction is recommended between Plympton Street and Garden Street to provide safe and comfortable facilities for all users through these high volume bus stop areas.



### **Estimated Implementation Timeline**



\*Construction timeline may involve multiple contracts, with phasing to be informed by scope of construction and impacts to the community

Pending City Council approval, the MassAve4 segments will proceed into the design stage to determine the design specifics for each segment. The community will have multiple ways to provide feedback on the segment designs through engagement opportunities such as popup events and community meetings. Implementation will be phased along with other major construction projects in the city to reduce disruptions during construction. The schedule and cost estimates provided in this report are based on the information available at this time. Detailed construction phasing will be further developed as the design progresses and we understand more about the scope of the improvements and impacts on utilities. The timeline for completion of the improvements is based on the best available information. As we work with the community to develop the detailed designs, we will have more information on the full scope of the projects and also develop a strategy for how best to phase the improvements to mitigate the impacts of construction. The estimated budget for these projects (\$40M for Segments A & B and \$15M for Segments C & D) is being included in the recommended budget that will be forwarded to City Council in May.

**Status of MBTA Overhead Bus Wires** – The MBTA has discontinued the electric trolley buses, de-energized the overhead bus wires, and appropriated \$25,000,000 for the renovations of the bus facility at Trolley Square to support the Battery Electric Buses (BEBs) that will be replacing the electric trolley buses. As part of these renovations, the MBTA has committed to removing the entirety of the overhead system (wires, poles and electrical conduit), but is currently scoping the work to determine what portions will be completed with in-house crews and what portions will need to be contracted out. Staff is meeting regularly with the MBTA to coordinate on our various projects, however, the timeline for the removal of the system is not yet finalized.

**Annual Updates** – Beginning in 2023, city staff will provide an annual update on the status of the MassAve4 projects as part of the annual report to City Council on the implementation of the Cycling Safety Ordinance.

Very truly yours,

Louis A. DePasquale City Manager

LAD/mec









# MassAve4 Recommendation for

# **Implementation of Separated Bike Lanes**

City of Cambridge, Massachusetts



# Overview

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The Cycling Safety Ordinance identifies four segments of Massachusetts Avenue where installing separated bike lanes is challenging due to unique complicating factors, which include significant underground utilities, major bus stops, a center median, and the MBTA's overhead bus wires.

The four segments, collectively referred to as the MassAve4 project, are defined as follows:

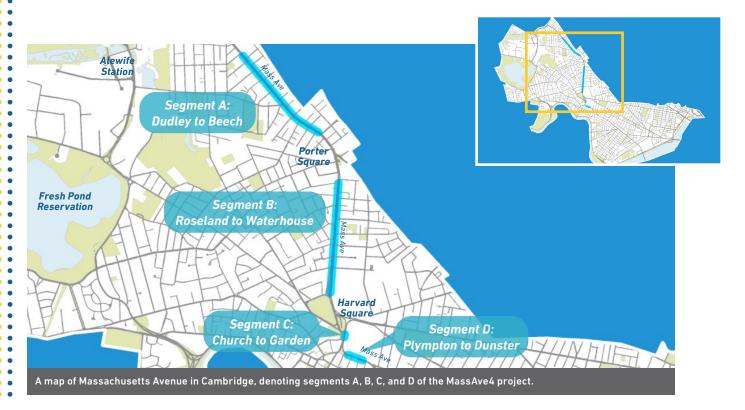
- Dudley Street to Beech Street (A);
- Roseland Street to Waterhouse Street (B);
- Church Street to Garden Street (C); and
- Plympton Street to Dunster Street (D).

The City published an impact analysis on the MassAve4 project in April 2021. This City Council report summarizes the continued analysis and community engagement completed since the initial MassAve4 impact analysis. It evaluates potential street layouts, and the resulting recommendations, estimated costs, and proposed timelines for implementation. The Cycling Safety Ordinance (CSO) requires the City Council to approve the recommended approach and timeline by May 1, 2022.

#### **Mass Ave Segments**

Segments A & B include overhead wires that power trolley buses and provide access to the MBTA's bus facility at the north end of the study area. These overhead wires cause access issues for the Fire Department, as separated bike lanes with parking would no longer allow fire trucks to set up under the wires as they do today. The existence of a center median in these segments also presents challenges for emergency response vehicles traveling down the corridor and limits the ability for travel lanes to be removed in order to provide parking regardless of whether the overhead wires are removed.

Segments C & D include busy bus stop areas in Harvard Square where several MBTA bus routes, as well as Harvard and MASCO shuttles, pick up and drop off passengers. Several buses also need to layover or wait between their last stop and first stop at these locations. As a result, the typical quick build solutions used at less busy bus stops are not appropriate.



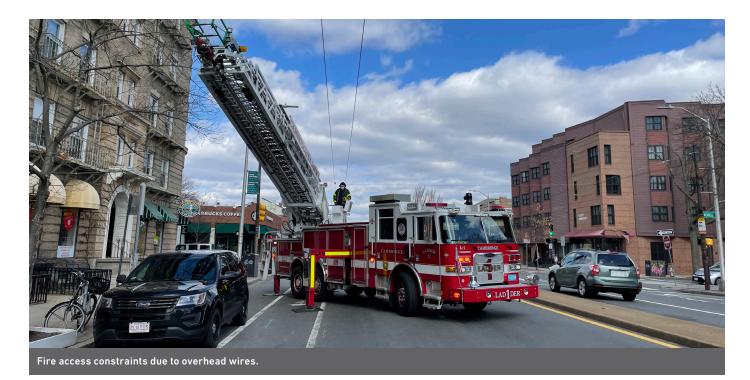
# Mass Ave: Segments A & B

Dudley Street to Beech Street (A) & Roseland Street to Waterhouse Street (B)

In Segments A and B, Mass Ave generally features two travel lanes in each direction, painted bike lanes, parking, and a concrete median. These segments also include overhead bus wires that provide power to trolley buses that travel Mass Ave to access the MBTA bus facility at Dudley Street. In order to allow for construction activity for projects in Cambridge and Watertown, the MBTA has de-energized the overhead wires along Mass Ave and other streets for five years. Strategies are currently under development to ultimately remove the wires and replace the trolley buses with battery electric buses, however, the timeline for the removal of the wires is not yet finalized.

Mass Ave is an important multimodal street for regional, commercial, and local trips. Approximately 1,100 bicyclists use the Mass Ave corridor during peak periods. Currently, these segments of Mass Ave serve three bus routes, providing service to up to 5,700 weekday passengers. These routes experience significant delay during peak hours, as well as during other hours of the day. Several intersections along these segments of Mass Ave feature traffic signals to help facilitate pedestrian crossings and movements from side streets. Many of these traffic signals are located on the median. There are also crosswalks that are controlled by pedestrian activated flashing beacons, where the median serves as a crossing island, providing a safe place for pedestrians to wait after crossing two lanes of traffic. Some intersections also provide dedicated vehicle turn lanes where additional vehicular capacity may be required.

The curb lane serves different purposes along the corridor, including parking, commercial loading, bus stops, and outdoor dining. These existing curbside uses support the small businesses along Mass Ave as well as the surrounding neighborhood. Mass Ave is also a critical utility corridor, providing services for residents and businesses along Mass Ave and the broader neighborhood and community. Construction impacts associated with different design alternatives and opportunities for utility improvements were explored at a high level to help evaluate options.



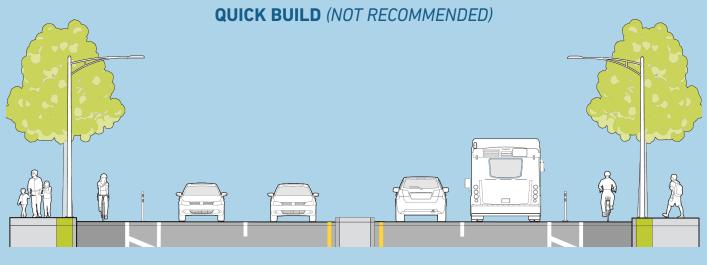
# Mass Ave: Segments A & B

Dudley Street to Beech Street (A) & Roseland Street to Waterhouse Street (B)

Three levels of construction were evaluated for Segments A & B of Mass Ave. Quick build maintains all existing sidewalks and medians, and implements separated bike lanes with paint and flex post barriers. Partial construction would remove the center median – except at key pedestrian crossing locations – and sidewalks would remain as they are today. Full construction involves reconstructing all of the street infrastructure, including sidewalks and underground utilities, and provides the opportunity to construct sidewalk level separated bike lanes, where feasible.

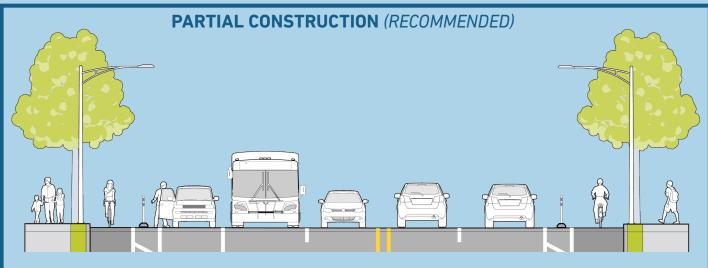
If the median and overhead wires are removed, parking could be provided on one side of the corridor, but there is not enough space to provide parking on both sides while maintaining two travel lanes in each direction. Parking could change sides along the corridor where needed. The exact location of parking, commercial loading, and outdoor dining will be determined in later stages of design. Opportunities to provide additional parking on side streets will also be explored during future project stages.

Potential impacts related to utilities, signals, and curbside uses were examined at a high level for each construction scenario to help compare and evaluate options. A summary of the three construction scenarios and their impacts is provided below.



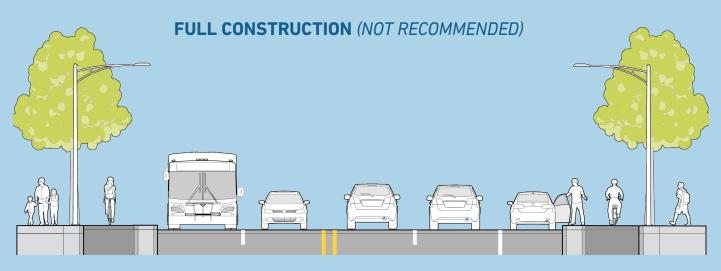
- Flex-post bike lane separation
- 0-5% parking maintained (accessible spaces only)
- Can accommodate dedicated bus lanes

- Lowest impact on utilities
- Shorter implementation timeline (1-2 years)
- Lower overall cost (< \$2 million)</li>



- Flex post or curbed bike lane separation
- Median removed, but upgraded at pedestrian crossings
- Can accommodate dedicated bus lanes and improvements at bus stops
- Upgrades to affected utilities

- No sidewalk upgrades or reconstruction, except for accessible curb ramps
- 40-50% parking possible to maintain on one side of the street if overhead wires are removed
- Medium implementation timeline (4-6 years)
- Medium cost (approximately \$40 million)



- Opportunity to provide raised separated bike lanes
- Median removed but upgraded at pedestrian crossings
- Sidewalk reconstruction and new plantings/ amenities
- Can accommodate dedicated bus lanes and other transit improvements

- Major utility upgrades
- 40-50% parking possible to maintain on one side of the street if overhead wires are removed
- Longer design and implementation timeline (up to 10 years)
- Higher cost (\$100s of millions)

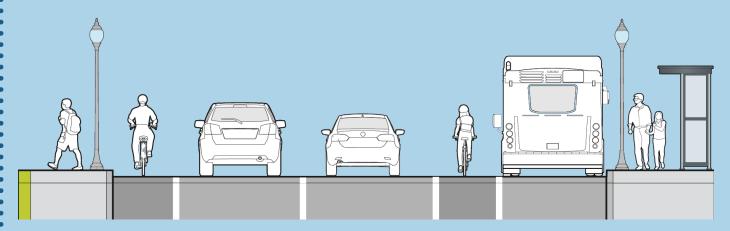
# Mass Ave: Segments C & D

### Church Street to Garden Street (C) & Plympton Street to Dunster Street (D)

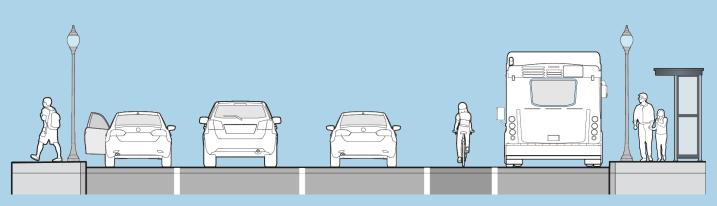
Several MBTA bus routes and shuttles servicing Harvard and the Longwood Medical Area use the existing stops at Johnston Gate and Holyoke Street. Over 2,800 MBTA bus riders use the Holyoke stop on weekdays. The majority of riders exit the bus here, while bus operators wait to start return trips to Kendall, Lechmere, or Nubian Square in Boston. Approximately 800 passengers use the Johnston Gate stop daily, most of whom are using this stop to board the bus. The existing bike lanes in this area are located between the travel lanes and the areas where buses pull over to service stops.

Two levels of construction were evaluated for Segments C & D of Mass Ave. Quick build bike lanes use paint and flex posts to provide separation, however, buses share space with bikes at bus stops. Options to utilize temporary bus islands to expand bus stop areas past the curb present accessibility and maintenance challenges and would not accommodate the high number of bus riders and bicyclists in these areas. They may also conflict with existing utilities and are therefore not preferred.

Full construction will allow for bike lanes to be raised to sidewalk level and for bus stop islands to be placed next to the curb to reduce conflicts between bicyclists and boarding or alighting passengers at each stop.



**Existing Conditions: Church Street to Garden Street** 



**Existing Conditions: Plympton Street to Dunster Street** 

# Mass Ave: Segments C & D

Church Street to Garden Street (C) & Plympton Street to Dunster Street (D)

Due to heavy bus stop activity and the need for bus layovers, quick build bike lanes are not recommended for Segments C & D. Full construction is recommended for Mass Ave between Plympton Street and Garden Street, as highlighted below, to ensure continuity between the bus stops and to provide safe and comfortable facilities for all users. This is estimated to cost approximately \$15 million.



An example of a quick-build shared bike lane and bus stop. (Not Recommended)



An example of a full construction bus boarding island with raised bike lane. (*Recommended*)



# **Community Engagement & Feedback**

### **Public Engagement - Phase 1**

To provide information and obtain feedback on Segments A&B of the MassAve4, the City used a multi-pronged strategy involving both digital and inperson outreach in November 2021.

**Project Summary Video** 

#### Four In-Person Pop-Up Events

**Online Survey** 

#### **Questions/Comments via Email**

Common themes and topics of interest from the community included:

- Expand separated bike lanes on Mass Ave;
- Provide short-term and customer parking for businesses;
- Remove the center median to provide additional design flexibility; and
- Improve the experience for people walking and taking the bus.

#### "Crossing Mass Ave is extremely frightening"

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"I love all the shops "Please... retain parking to and restaurants" help small businesses survive"

"Consider the needs of ... elderly and disabled in the area" "I love seeing people walk "Bike travel is much more around and eat outside" dangerous than it should be"

"We need separated bike lanes"

"Parking for us will be challenging if taken away"



November 2021 Pop-Up Engagement Event

### Public Engagement - Phase 2

Draft recommendations were shared with the community for all four segments of MassAve4 in March 2022 to gather additional feedback and gauge support for the proposed design direction.

**Presentation to Joint Bike, Ped, Transit Committees** 

#### **Two Virtual Community Meetings**

**In-Person Pop-Up Event** 

**Online Survey** 

#### **Questions/Comments via Email**

Across multiple engagement formats, the following emerged as common themes:

- Public support for the draft recommendations, as they:
  - 1. Meet the goals of the Cycling Safety Ordinance
  - 2. Improve multimodal safety
  - 3. Preserve loading and short-term parking for local businesses
- Specific design concerns will be addressed in the next project phase. The public emphasized the importance of the following elements:
  - 1. Providing parking to support local businesses
  - 2. Improving bike and pedestrian infrastructure
  - 3.Balancing the needs of all modes of travel when implementing separated bike lanes



March 2022 Pop-Up Engagement Event

# **Recommended Approach**

### Segments A & B

Partial Construction is recommended for Segments A & B, as it best meets the needs of the community while also offering a shorter implementation timeline than full construction.

Some small segments in constrained areas may require full construction such as the Walden Street intersection, which has been considered in the proposed cost and timeline estimates.

### Segments C & D

Full Construction is recommended between Plympton Street and Garden Street to provide safe and comfortable facilities for all users through these high volume bus stop areas.



MassAve4 Recommended Approach

# **Estimated Implementation Timeline**



\*Construction timeline may involve multiple contracts, with phasing to be informed by scope of construction and impacts to the community

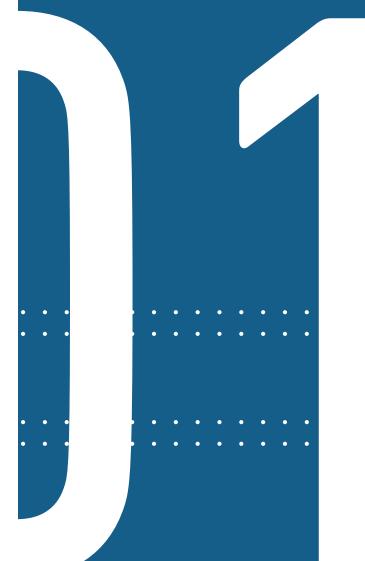
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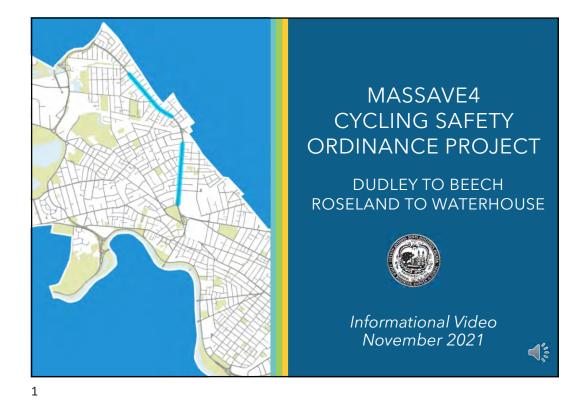
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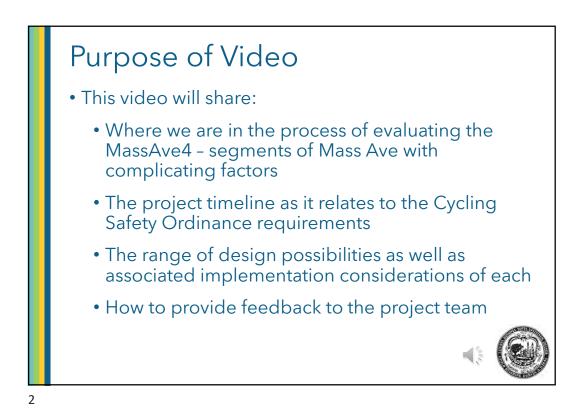
# **Attachments**

- 1. NOVEMBER 2021 PROJECT SUMMARY VIDEO SLIDE DECK (SEGMENTS A & B)
- 2. NOVEMBER 2021 ENGAGEMENT SUMMARY
- 3. MARCH 3, 2022 PUBLIC MEETING SLIDE DECK (SEGMENTS A & B)
- 4. MARCH 10, 2022 PUBLIC MEETING SLIDE DECK (SEGMENTS C & D)
- 5. MARCH 2022 ENGAGEMENT SUMMARY

# NOVEMBER 2021 PROJECT SUMMARY VIDEO SLIDE DECK (SEGMENTS A & B)



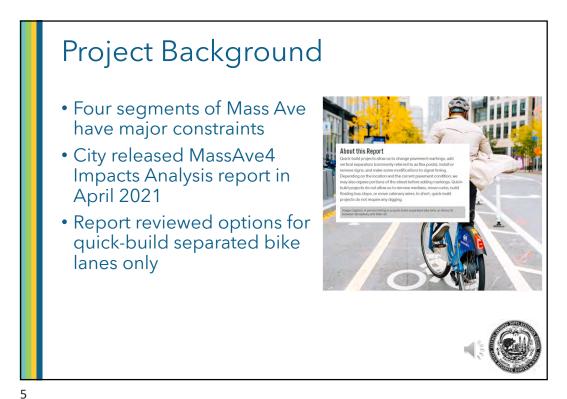


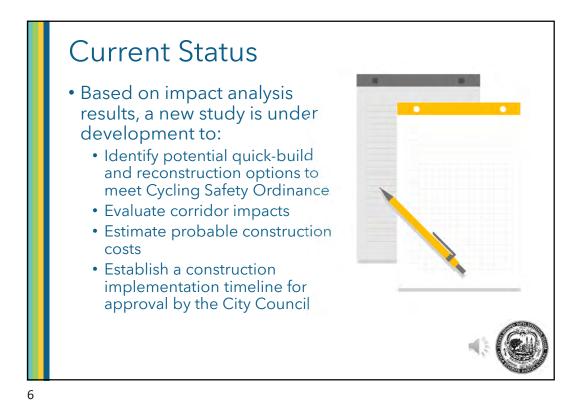


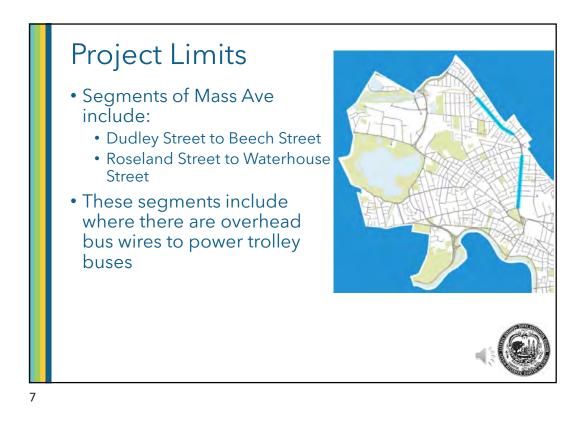




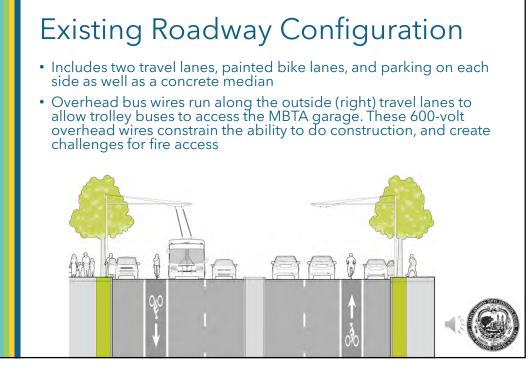






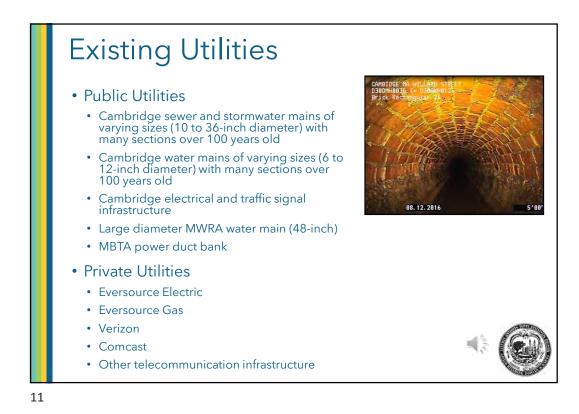


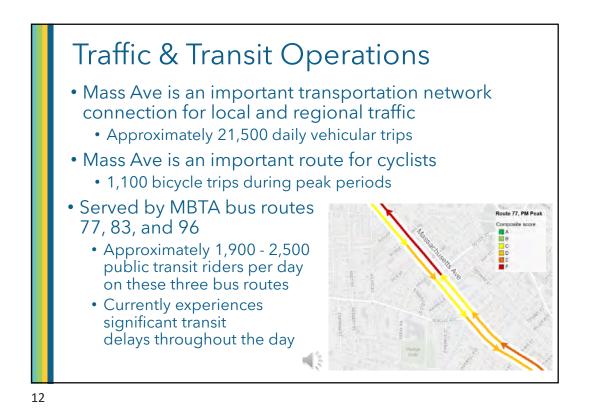


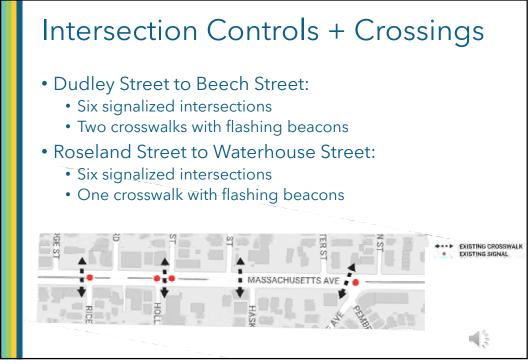


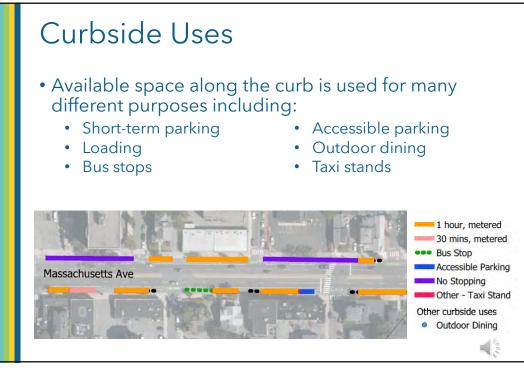


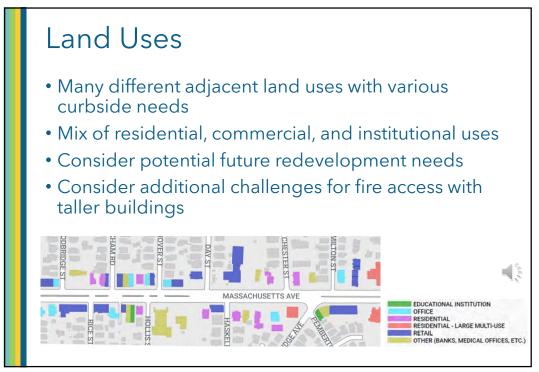






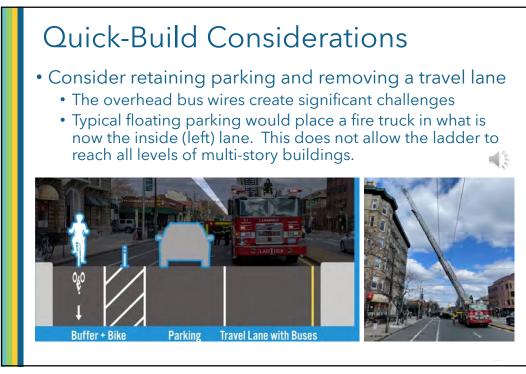


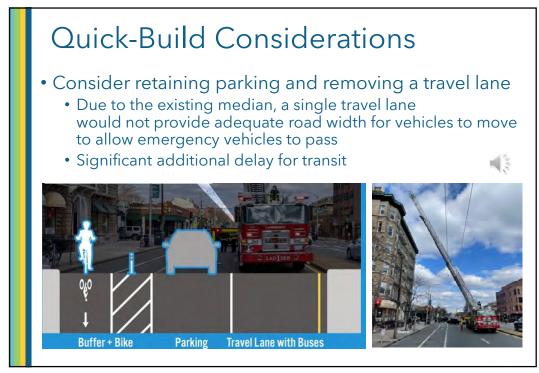




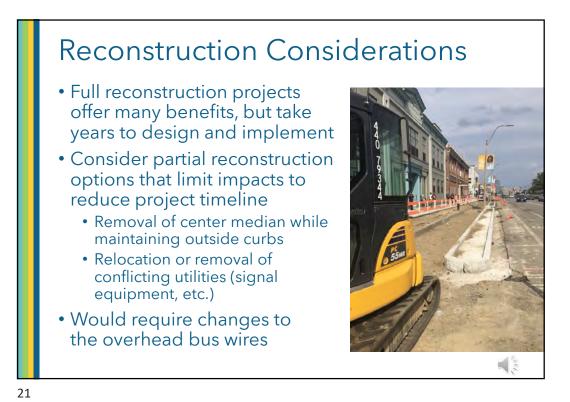


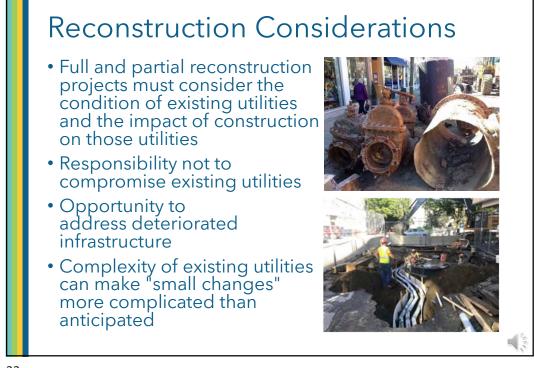


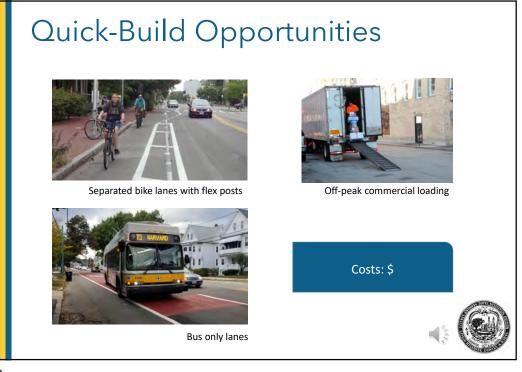






















# **NOVEMBER 2021** ENGAGEMENT SUMMARY



### Mass4 Project Engagement Summary

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Number of engagement sessions held (two each at St. John's Church and Cambridge Common)

### 150+

Visitors to engagement sessions that left their name on sign-in sheets

**27** 

Opportunities presented for re-imagining Mass Ave, ranging from quick build to full reconstruction

### 1,300+

Dots placed indicating interest in a specific opportunity on boards presented at engagement sessions

### 230+

Survey responses filled out and returned between online and paper submissions

### 90+

Comments placed on tabletop maps of the Mass Ave corridor calling out specific locations of interest

### MassAve4 Engagement – Phase 1 (November 2021)

### Overview

To provide information and obtain feedback on the MassAve4 Cycling Safety Ordinance Project (MassAve4), the City of Cambridge used a multi-pronged strategy involving both digital and in-person outreach. The project website – <a href="https://www.cambridgema.gov/Departments/publicworks/cityprojects/2021/massave4cyclingsafetyordinanceprojectdu">https://www.cambridgema.gov/Departments/publicworks/cityprojects/2021/massave4cyclingsafetyordinanceprojectdu</a> dleytobeach,roselandtowaterhouse - includes:

- Links to public engagement materials
- An online survey used to obtain feedback
- A 12-minute video providing a comprehensive overview of MassAve4
- Contact information for a City representative

Some of this information was also available on a flyer that was distributed in the project area and which advertised the engagement events that took place in November 2021. These engagement events took place at two locations –St. John's Church at 2252 Mass Ave, and on the Cambridge Common at Waterhouse Street and Mass Ave – on Saturday, November 13<sup>th</sup> (both locations), Monday, November 15<sup>th</sup> (St. John's only) and Tuesday, November 16<sup>th</sup> (Cambridge Common only). Visitors to the events had several opportunities to learn about MassAve4 and provide feedback. They could:

- Speak with City officials and project team members
- View project opportunities, displayed on a tabletop map and poster boards, and provide feedback by indicating interest with a sticker or a written comment
- Fill out and return paper copies of the project survey (these responses were later uploaded to be included along with the digital responses)

The posters grouped opportunities into the following categories:

- Quick-build (no construction or changes to the curb)
- Partial-build (some construction, such as removal of the median or interventions regarding the overhead wires)
- Full reconstruction (construction/changes to the curb involved)

After the first day of engagement, it was determined an additional board relating specifically to parking would be

beneficial, and this board was available at the final two sessions on Monday and Tuesday.

### **Key Findings**

The majority of recorded feedback received, by volume, was via the dot stickers placed on poster boards. While the color of these dot stickers was not intended to have meaning, some participants indicated that they used red dots to indicate they opposed something and green dots if they supported something. As such, the number of dots placed next to each opportunity is not necessarily a good measure of support, but rather of interest, whether positive or negative.

#### **Takeaways from Boards**

• Bike lanes generated the most interest

THE TWO MOST PROMINENT THEMES FROM THE PUBLIC ENGAGEMENT RESULTS ARE IMPROVING INTERMODAL SAFETY AND PRESERVING ACCESS TO LOCAL BUSINESSES, SEEN AS THE HEART OF MASS AVE. A DESIGN MUST INCORPORATE THESE THEMES, BALANCING THE NEEDS ACROSS DIFFERENT MODES, AS DRIVING, WALKING, BIKING AND TAKING TRANSIT ARE ALL COMMON.

- Customer and short-term parking received the most dots of any parking categories
- Transit- and utility-focused opportunities received relatively less interest

#### **Takeaways from Map Comments**

- Numerous crosswalks and areas of the existing bike lane were identified as dangerous
- The most noted specific location is the area of westbound Mass Ave near Walden where the bike lane disappears
- General comments indicated:
  - Support for keeping parking for businesses;
  - Support for separated bike lanes; and
  - o Concern for the ability of the street to serve the elderly and disabled

#### **Takeaways from Surveys**

Multiple choice survey questions asked respondents how they traveled on and otherwise used Mass Ave, while openended questions asked about favorite aspects of Mass Ave, challenging locations, and locations that work well. There was also a fully open-ended question where respondents could leave additional comments. Multiple choice questions were sorted by answer, while open-ended responses were analyzed and placed into categories based on the general concern of the comment (and not necessarily whether the comment was in support or opposition).

- Driving and walking were the most popular modes, at 78% and 76% respectively, with biking third at 50% of
  respondents
- The most popular other uses of Mass Ave were overwhelmingly shopping and dining, at 86% and 84% respectively
  - This sentiment was echoed in the open-ended responses to "favorite thing on Mass Ave," where 81% mentioned something related to shopping or business
- Biking was the most common topic referenced for both what is challenging on Mass Ave and what works well
  on Mass Ave. In general, respondents found areas without separated bike lanes challenging and found areas
  with separated bike lanes to work well.
- In the remaining survey questions, the most common responses discussed aspects of biking, specific intersections, or walking/pedestrian infrastructure

#### **Common Themes**

Across the multiple engagement formats, the following topics emerged as key themes:

- Bike lanes
- Parking for businesses
- Improving pedestrian infrastructure, specifically at crosswalks

#### Attachments

Attached is the flyer advertising the engagement events, which includes links to the project website. The survey is available on the project website and through this link: <u>https://www.surveymonkey.com/r/MassAve</u>

Also attached is the handout that was distributed at the events and which includes the paper version of the survey that respondents could complete and return, or scan the QR code to complete electronically.

### Photos of Mass 4 Engagement Events

Pop-Up Location: Cambridge Common



















#### Photos of Mass 4 Engagement Events

Pop-Up Location: St. John's Church























### MASS AVE IMPROVEMENTS

### Dudley to Beech Roseland to Waterhouse POP UP ENGAGEMENT

The City is committed to implementing separated bike lanes on Mass. Ave. to improve safety, consistent with the <u>Cambridge</u> <u>Bike Plan</u> and the <u>Cycling Safety Ordinance</u>.

For these two sections of Mass. Ave., City staff must get Council approval by the end of April 2022 on a timeline for implementing separated bike lanes. The implementation could include a combination of quick-build and construction.



### TELL US WHAT YOU THINK!

See below for ways to learn more about the evaluation of options for providing separated bike lanes; other improvements that can be implemented; and provide your feedback.

Visit the City's project website via the QR Code above to watch a video presentation	Live Friday, November 12, 2021
Attend a pop up event to learn about	
the project, ask questions	
and provide feedback	
<b>St. John's Church</b> , 2252 Mass Ave Hollis & Mass Ave	Saturday, November 13 10-12PM Monday, November 15 3-6 PM
Cambridge Common,	Saturday, November 13 2-4 PM
Waterhouse & Mass Ave	Tuesday, November 16 3-6 PM
	Check the website for rain dates in case of inclement weather

For more information about the project, visit the website via the QR Code above. Questions or comments? Contact <u>kriley@cambridgema.gov</u> or 617-349-4870

The City of Cambridge does not discriminate on the basis of disability. The City will provide auxiliary aids and services, written materials in alternative format and responsible modifications in policies and procedures to qualified individuals with disabilities upon request given 48-hour notice.

### For more information contact Kate Riley at <u>kriley@cambridgema.gov</u> or 617-349-4870

### MASS AVE IMPROVEMENTS **Dudley to Beech Roseland to Waterhouse**

### **PROJECT OVERVIEW**

The City is committed to implementing separated bike lanes on Mass. Ave. to improve safety, consistent with the Cambridge Bike Plan and the Cycling Safety Ordinance.

For these two sections of Mass. Ave., City staff must get Council approval by the end of April 2022 on a timeline for Take a comment form implementing separated bike lanes. The implementation could include a combination of guick-build and construction.

or use the OR code to visit the website and take the survey online

HOW DO YOU TRAVEL ON MASS AVE?

WHAT IS YOUR FAVORITE THING ON MASS AVE?

**ARE THERE LOCATIONS YOU FIND CHALLENGING?** 

ARE THERE LOCATIONS YOU THINK WORK ESPECIALLY WELL?

DO YOU HAVE ANY OTHER COMMENTS TO HELP IN CONSIDERING DESIGN OPTIONS?





HOW ELSE DO YOU USE MASS AVE?

Walk | Bike | Drive | Bus | Other

Live | Work | Shop | Dine Out | Other

# **Quick-Build Opportunities**

What would you like to see on Mass Ave? Place a sticker next to the opportunities that interest you.

### **Separated Bike Lanes**

Separated bike lanes will be implemented as required by ordinance. In a quick-build scenario, these may be set apart by painted buffers or features like flexible posts



# **Transit Facilities**

These include transit-only lanes. queue jump lanes, or transitspecific signals

# **Off-peak Loading**

Regulations can dedicate space for loading for businesses on Mass Ave during the off-peak hours

# Pick-up/Drop-off Zones

Providing spaces for taxis and rideshares to pick up and drop off passengers can keep these uses from encroaching on parking or bike lanes

# **Outdoor Dining**

Parking spaces can be re-purposed as outdoor dining













What would you like to see on Mass Ave? Place a sticker next to the opportunities that interest you.

# Separated Bike Lanes and Floating Parking

Separated bike lanes will be implemented as required by ordinance. In a partial build scenario, moving parking away from the curb can help create a buffer between cars and cyclists





# **Bus Stop**

Improvements Bus stop improvements, such as installing transit shelters or seating

# **Crossing Islands**

Enhanced crossing islands can provide more comfortable and accessible places of refuge for pedestrians crossing Mass Ave

#### Center Median Removal

Removing the center median in certain places can allow space to be reallocated to other uses



### Upgrading Existing Utilities

Some utilities along Mass Ave may have to be addressed in a partial build scenario



# \*Partial build opportunities require significant modifications to overhead bus wires







# **Full Reconstruction Opportunities\***

What would you like to see on Mass Ave? Place a sticker next to the opportunities that interest you.

## Grade-separated **Bike Lanes**

Full reconstruction allows for the separation of bikes from vehicles at a different grade

### Center-running Bus Lane

Center-running bus lanes, with bus stop islands located within the roadway, may be possible via full reconstruction

# **Transit Amenities**

While some improvements can be made to transit amenities. such as shelters, through a partial build, many are only possible with full reconstruction

# Sidewalk Widening

Sidewalk widening provides for additional pedestrian space and amenities like benches and plazas

# **Outdoor Dining**

Sidewalk cafes and other outdoor dining areas can be planned for expanded sidewalk areas















\*Full reconstruction opportunities require significant modifications to overhead bus wires



# **Full Reconstruction Opportunities\***

What would you like to see on Mass Ave? Place a sticker next to the opportunities that interest you.

### Green Infrastructure

Green infrastructure uses plants to improve drainage and benefit the environment



# Pocket Parks

Pocket parks are small areas for passive recreation, seating, and green space located within the roadway right-of-way

# **Tree Plantings**

Beyond green infrastructure, new plantings of shade trees in enlarged tree pits can increase the tree canopy along Mass Ave

## **Bicycle Amenities**

Amenities for bicycles, such as parking or repair stations

#### Comprehensive Utility Upgrade While some utilities may have to be addressed in a partial build, comprehensive upgrades are only possible in a full reconstruction





# \*Full reconstruction opportunities require significant modifications to overhead bus wires



# MASS AVE IMPROVEMENTS **Dudley to Beech Roseland to Waterhouse**



#### **PROJECT OVERVIEW**

The City is committed to implementing separated bike lanes on Mass. Ave. to improve safety, consistent with the Cambridge Bike Plan and the Cycling Safety Ordinance.



For these two sections of Mass. Ave., City staff must get Council approval by the end of April 2022 on a timeline for implementing separated bike lanes. Take a comment form The implementation could include a or use the QR code to combination of quick-build and construction.

visit the website and take the survey online



**ARE THERE LOCATIONS YOU FIND CHALLENGING?** 

ARE THERE LOCATIONS YOU THINK WORK ESPECIALLY WELL?

DO YOU HAVE ANY OTHER COMMENTS TO HELP IN CONSIDERING DESIGN OPTIONS?

For more information contact Kate Riley at kriley@cambridgema.gov or 617-349-4870

# **Parking Opportunities**

When you think about parking, what is most important? Place a sticker next to the opportunities that are most important.

**Accessible Parking** 



Loading





Pick-up/Drop-off

**Customer Parking** 

**Visitor Parking** 

**Resident Parking** 

Short-Term Parking (1-2 Hours)





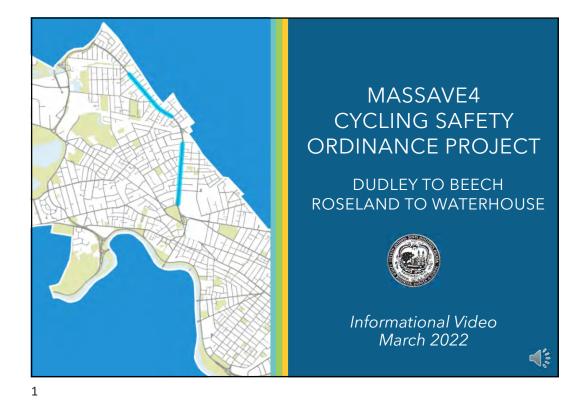


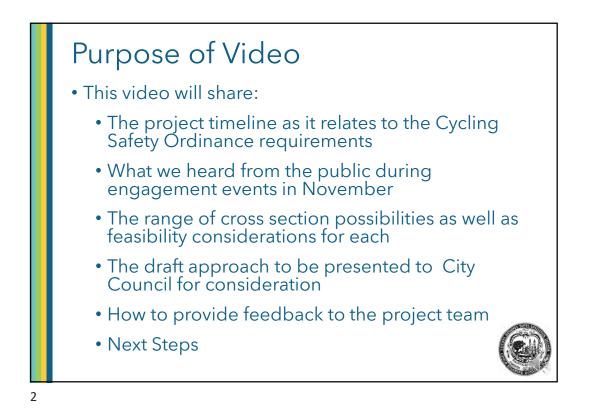




# MARCH 3, 2022 PUBLIC MEETING SLIDE DECK (SEGMENTS A & B)





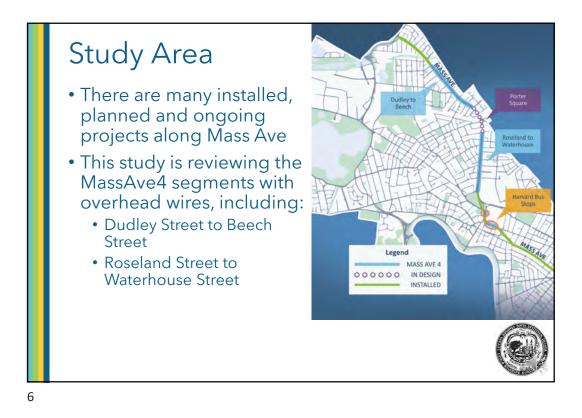




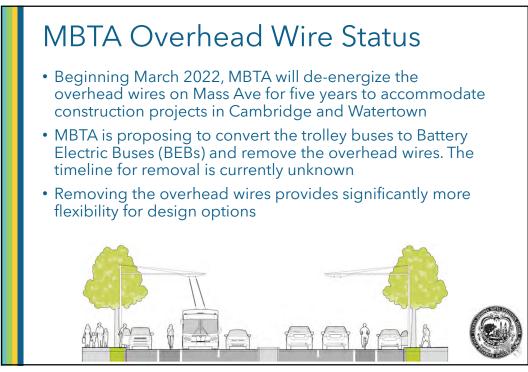






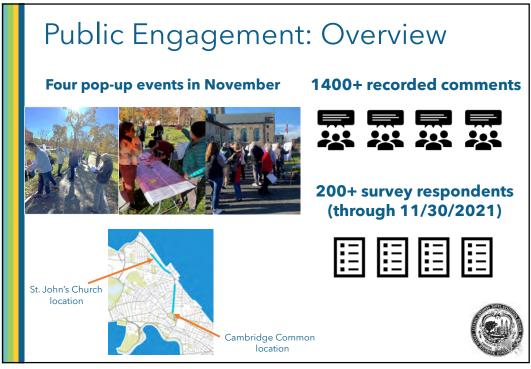




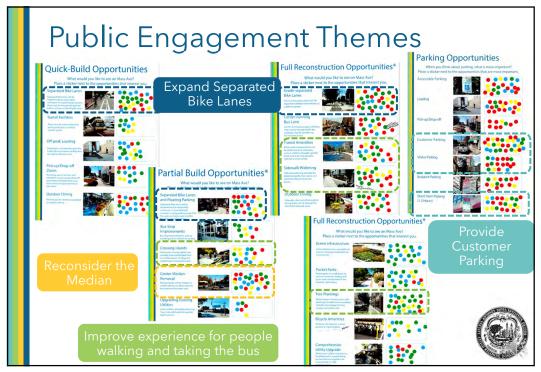




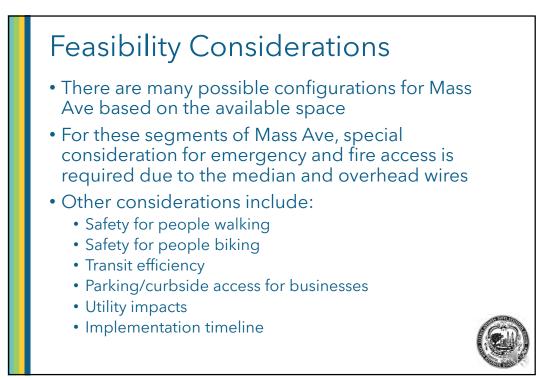














# Quick-Build Options Existing Median Maintained





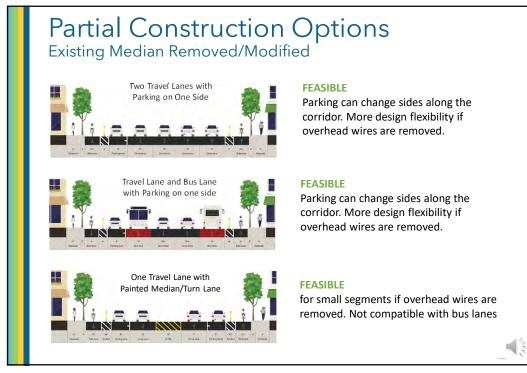
#### FEASIBLE

Allows for emergency and fire access. Requires removal of parking along the corridor

#### FEASIBLE

Allows for emergency and fire access. Requires removal of parking along the corridor

17



# Full Construction Options Median Removed and Sidewalks Reconstructed





#### FEASIBLE

Parking can change sides along the corridor. More design flexibility if overhead wires are removed.

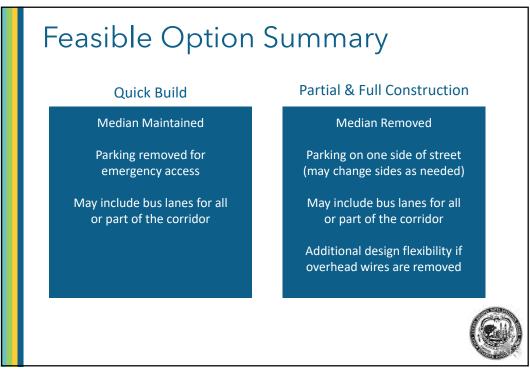
#### FEASIBLE

Parking can change sides along the corridor. More design flexibility if overhead wires are removed.

#### FEASIBLE

Requires long-term investments. Parking limited to one side between bus stops and intersections

19



20





# Improvements for people walking

### Quick Build

Partial Construction

**Full Construction** 



Refresh existing crosswalks Leading Pedestrian Intervals (LPIs)



Reconstruct crossing islands and accessible pedestrian ramps Leading Pedestrian Intervals (LPIs)



Reconstruct islands and ramps Raised side street crossings Add trees and landscaping

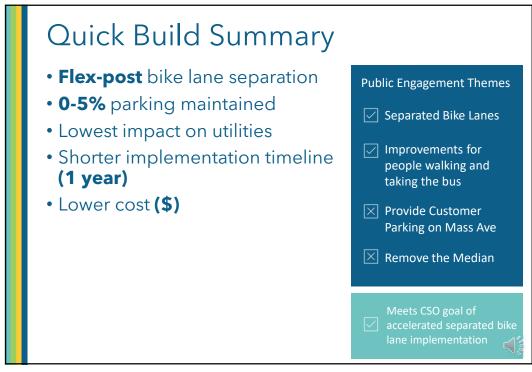
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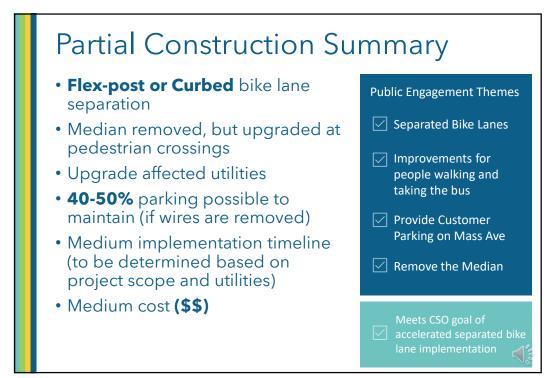


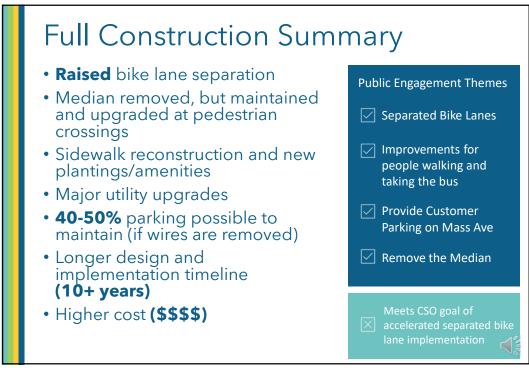


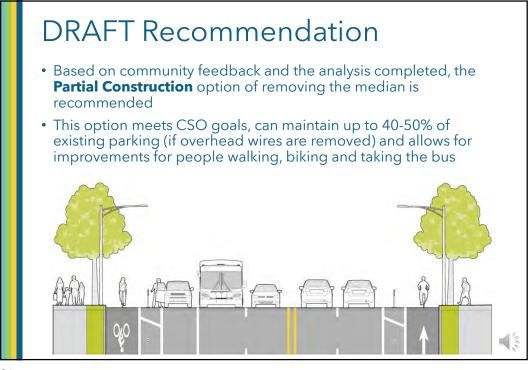










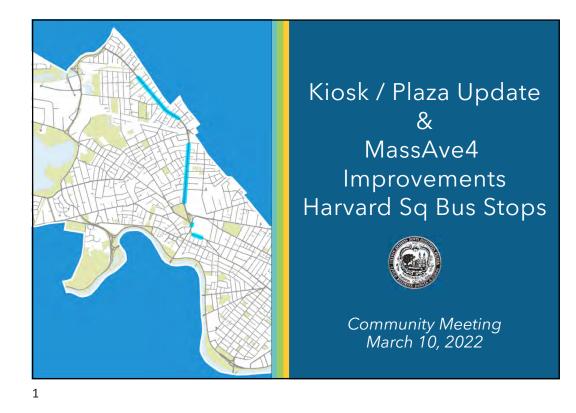


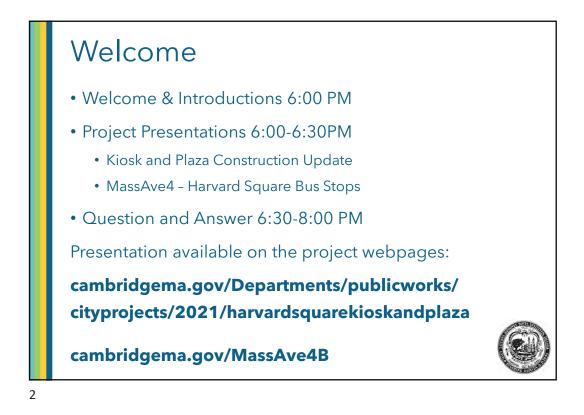




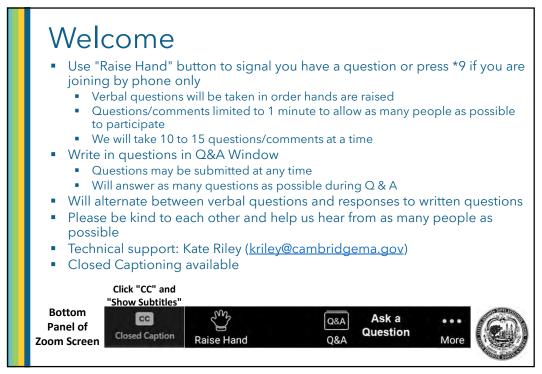
# MARCH 10, 2022 PUBLIC MEETING SLIDE DECK (SEGMENTS C & D)

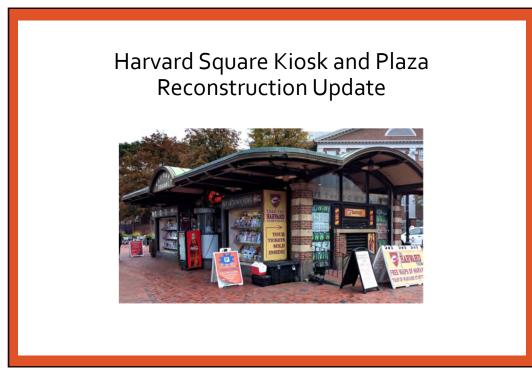


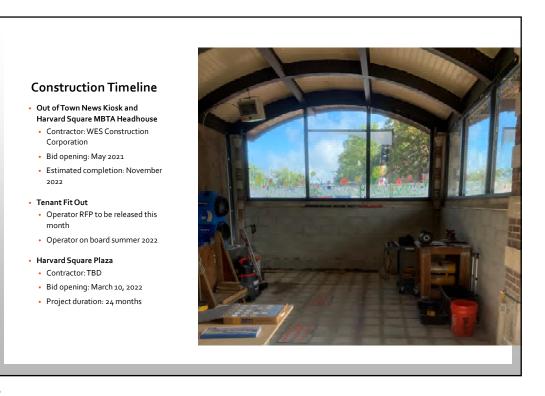


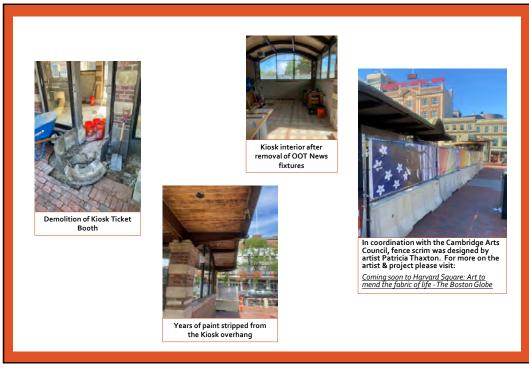


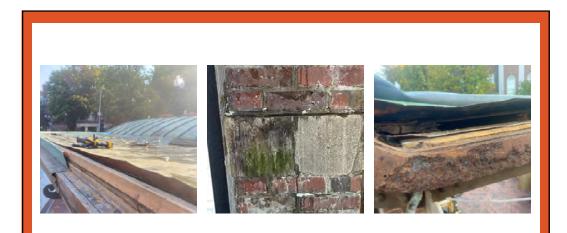
Kiosk/Plaza Update & MassAve4 Improvements of Harvard Sq Bus Stops











# **EXISTING CONDITIONS**



8

7

Kiosk/Plaza Update & MassAve4 Improvements of Harvard Sq Bus Stops





10

Kiosk/Plaza Update & MassAve4 Improvements of Harvard Sq Bus Stops



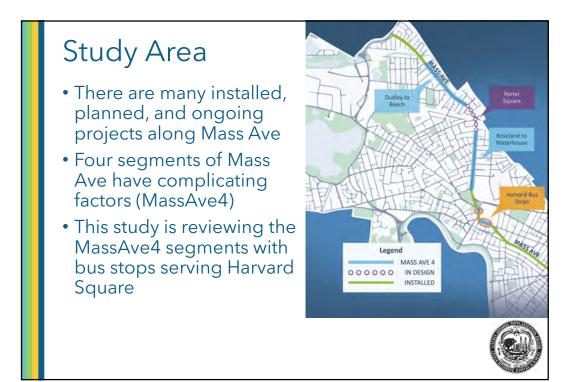


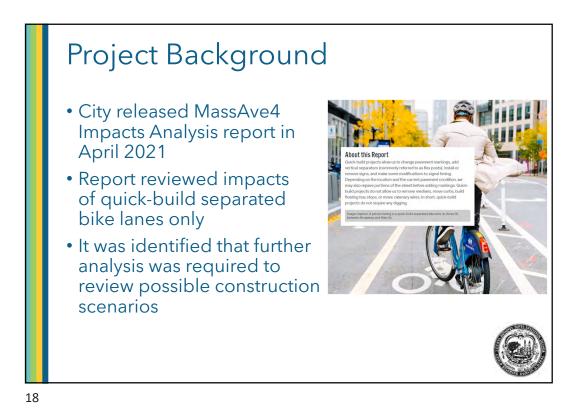
BUSINESS SUPPORT EFFORTS AND COMMUNITY OUTREACH	<ul> <li>Ongoing electronic and printed communications and periodic surveys of individual businesses to learn about critical operations issues</li> <li>"Preparing Your Business for Construction" tools and workshop</li> <li>Group and individual meetings with business owners on construction questions</li> <li>A "Shop Local" customer loyalty program (23 businesses currently participating)</li> <li>Distribution of promotional materials</li> <li>Continuing support of Harvard Square Business Association's events and placemaking activities (e.g. banners, street furniture)</li> <li>If you are interested in learning more about these programs and how you can participate, please contact Pardis Saffari at psaffari@cambridgema.gov</li> <li>City of Cambridge Community Relations Manager:</li> <li>Kate Riley, kriley@cambridgema.gov</li> <li>Supervising Engineer, Dept. of Public Works:</li> <li>Melissa A. Miguel, P.E., mmiguel@cambridgema.gov</li> <li>City Project Webpage:</li> <li>https://www.cambridgema.gov/Departments/publicworks/cityprojects/z osz/harvardsquarekioskandplaza</li> </ul>
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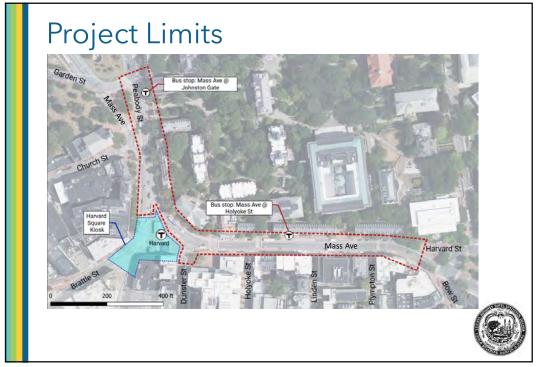


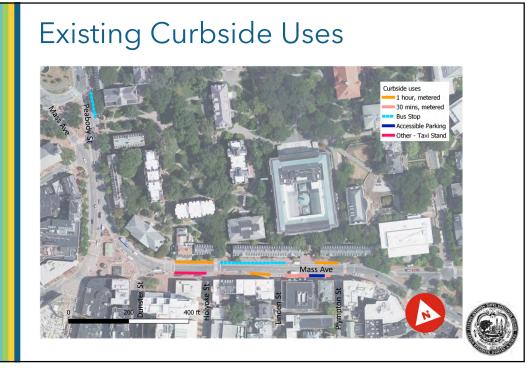


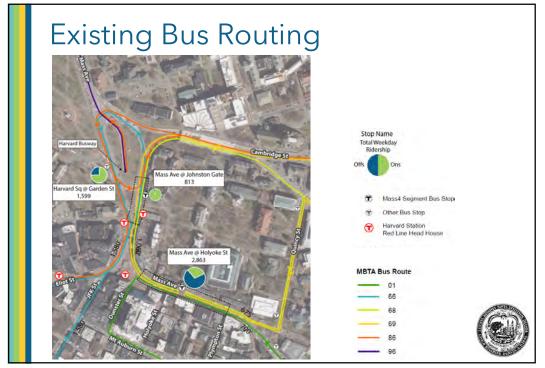






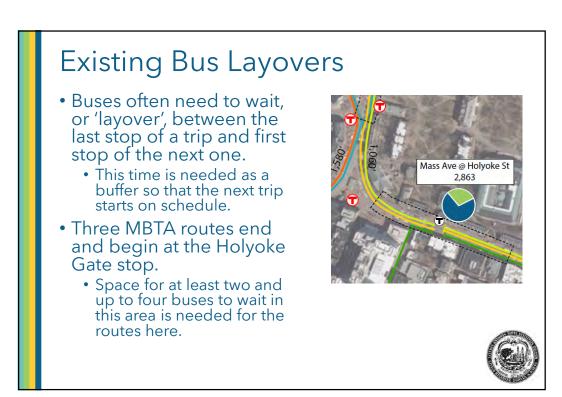






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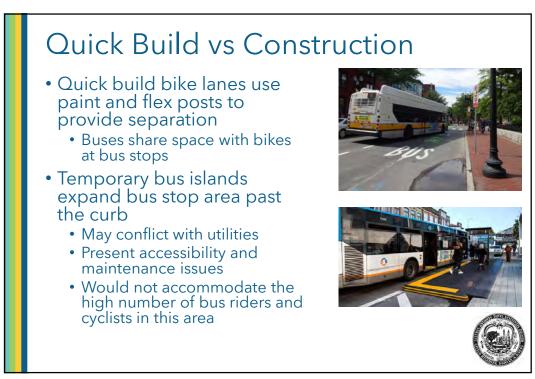
Kiosk/Plaza Update & MassAve4 Improvements of Harvard Sq Bus Stops

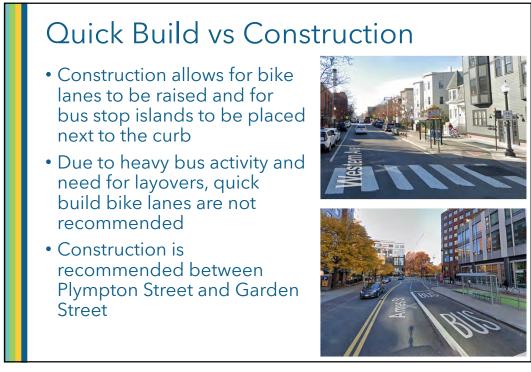


















# MARCH 2022 ENGAGEMENT SUMMARY



# MassAve4 Engagement – Phase 2 (February-March 2022)

# Overview

The City of Cambridge conducted Phase 2 of public engagement for the MassAve4 Cycling Safety Ordinance Project (MassAve4) in February and March 2022, as a follow up to Phase 1 (November 2021). In Phase 1, public feedback was obtained through both virtual and in-person public outreach and was used to develop an evaluation framework for the possible design options – including Quick-Build, Partial Construction, and Full Construction scenarios. The project team evaluated the feasibility of the design options to develop design recommendations based on community feedback from Phase 1.

For Phase 2 of public engagement, the City continued its multi-pronged approach to obtain feedback on the draft recommendations and to understand if the project team missed any important considerations in the evaluation process. Over 19,000 postcards (attached) were distributed to residents and businesses to notify the community of the public meeting schedule. Phase 2 focused on all four segments of the MassAve4 project and the respective design recommendations:

- Partial Construction for Segments A&B (Dudley to Beech and Roseland to Waterhouse)
- Full Construction for Segments C&D (Church to Garden and Plympton to Dunster)

Phase 2 consisted of both virtual and in-person opportunities to provide input on the proposed recommendations, including:

- MassAve4 (A&B) Presentation to the City of Cambridge's Joint Bike/Pedestrian/Transit Advisory Committee (Tri Committee) **February 16, 2022** (Virtual)
- MassAve4 (A&B) Community Meeting March 3, 2022 (Virtual)
- MassAve4 (C&D) Community Meeting March 10, 2022 (Virtual)
- MassAve4 in-person pop-up event (all four segments) March 22, 2022 (in-person outside Lesley University's Lunder Arts Center)
- An online survey
- Direct emails to DPW with comments and questions prior to the virtual meetings

To ensure community-informed recommendations to the Cambridge City Council, the project team asked for feedback through two questions:

- 1. Did we miss anything?
- 2. What are your thoughts about our recommendations to proceed with Partial Construction for Segments A&B, and Full Construction for Segments C&D?

# Key Findings

Through the Phase 2 engagement process, the City continued to work with community stakeholders to confirm the technical viability of the design recommendations, while obtaining overall public support for Partial Construction for A&B and Full Construction for C&D through public outreach. These design recommendations meet the goals of the Cambridge Cycling Ordinance (CSO) while recognizing the community's desires to improve intermodal safety and preserve access to local businesses – themes that have been expressed throughout both phases of the public engagement process. The public had questions and concerns regarding specific locations and design elements, however, the City reminded the community that the project is still in the feasibility phase. The City will assess these specific concerns in the design phase should the recommendation for Partial Construction gain approval from Cambridge City Council.

The Tri Committee provided the project team with feedback on the proposed design approach for Segments A&B, while

the community meetings, pop-up event, and online surveys provided opportunities for community members to voice their opinions and ask questions. Key takeaways from each component of Phase 2 are included below:

### Tri Committee Takeaways

 While some stakeholders would like to see the changes made as fast as possible through Quick-Build, stakeholders expressed support for Partial Construction for A&B, as it meets the goals of the CSO, maintains more of the existing on-street parking than a Quick Build allows; and, improves pedestrian, bike, and transit infrastructure.

# Key Themes

- > Community support for recommendations:
  - A&B: Partial Construction
  - C&D: Full Construction
- Specific design concerns will be addressed in the design phase
- Stakeholders stress the need to prioritize multimodal safety and access to parking for local businesses
- It was noted by some participants that Full Construction would meet more multimodal objectives, but acknowledged it would take over 10 years to implement. Participants also expressed an understanding that some roadway changes could have more significant impacts on sub-surface utilities so the Partial Construction scenario allows for utilities to be accounted for as needed.

### **Community Meeting Takeaways**

- A key theme from the community meetings were questions and comments related to specific locations and design elements. However, the project is in the feasibility phase and will not move forward until the Cambridge City Council weighs in on the recommendation to proceed with a Partial Construction design option. City staff reminded the public that specific design questions will be addressed in the subsequent design phase, and these types of questions do not affect the overall feasibility of the build recommendations. Examples of questions include:
  - "How will loss of parking be identified?"
  - "How will the City handle snow plowing on bike lanes?"
  - "Will bike parking be expanded?"
- Comment cards and poster comments demonstrate overall support for the build recommendations (Partial Construction for A&B, Full Construction for C&D) over other build options.
  - Both recommended options help increase safety for all users, while the Partial Construction recommendation for A&B helps maintain sufficient parking for local businesses.
- There were questions and comments regarding the prioritization of one mode of travel over another. The City reiterated the goal is to move people as safely (not as quickly) as possible, balancing the needs of all roadway users.
- Questions related to transit, specifically MBTA buses and the overhead catenary wires, are part of the design considerations for the project, as the project team is looking at all roadway users within the design considerations driving, transit, walking, biking.

### Survey Takeaways

- Broad support for the Partial Construction recommendation for A&B very few responses preferred the Quick Build scenario. While some would prefer Full Construction, they view Partial Construction as a good compromise.
- Continued concern was expressed from Phase 1 engagement regarding impacts to local businesses, especially relating to availability of on-street parking

• Some community members expressed concerns with the overall process, believing that they need to know more about potential impacts before supporting the recommendations for Partial Construction for A&B and Full Construction for C&D

### **Common Themes**

Across multiple engagement formats, the following emerged as common themes:

- Support for the draft recommendation of Partial Construction for Segments A&B and Full Construction for Segment D over the other build options
- Within the context of the overall support for the draft recommendations, the public feedback heard in Phase 2 emphasized the importance of considering the following elements as part of the design process:
  - Providing parking to support local businesses
  - o Improving bike and pedestrian safety
  - o Finding a balance between all modes of travel when implementing separated bike lanes





### Attachments

Postcard/flyer advertising the engagement events, which included a QR code and link to the project website.





City of Cambridge 795 Massachusetts Ave. Cambridge, MA 02139 www.cambridgema.gov



Register for Zoom meetings and find more information by scanning the QR Code or visiting cambridgema.gov/CyclingSafetyOrdinance

# MEETING INFORMATION

Dudley to Beech and Roseland to Waterhouse Thursday, March 3rd, 2022 6:00 – 8:00 PM via Zoom

> Harvard Square Bus Stops and Kiosk Construction Update Thursday, March 10th, 2022 6:00 – 8:00 PM via Zoom

Porter Square Tuesday, March 15th, 2022 6:00 – 8:00 PM via Zoom

Still have questions or feedback? Join City staff in person on Saturday, March 19th, 2022 10:00 AM – 2:00 PM Outside Lunder Arts Center 1801 Mass Avenue

# **Project Background**

# Our Street Design Principles

# Mass Ave safety improvements are based on two key principles:

Designing for people of ALL ages and abilities, including:

- People who may not have access to a car
- Safe and accessible facilities, including bike lanes, that can be used by a wide range of people

Rethinking vehicle congestion and delay

- Slow movement is safe movement
- Eliminating delay for people driving alone is not the top priority
- Move people and goods, not their vehicles



Backed by Policy

#### Many other multimodal safety policies and plans—including the Cycling Safety Ordinance—led to this project:

- 1. Cambridge Vehicle Trip Reduction Ordinance (1992)
- 2. Cambridge Growth Policy (1993/2007)
- 3. Complete Streets Policy (2016)
- 4. Vehicle Trip Reduction Ordinance
- 5. Parking & Transportation Demand Ordinance
- 6. Climate Protection Plan
- 7. Growth Policy Document Update
- 8. School Wellness Policy
- 9. Envision Cambridge



# Cycling Safety Ordinance (2020)

- Requires the installation of separated bike lanes in certain parts of the city
- Set deadline of April 30 for quick-build projects on Mass Ave – Porter Square is the only remaining quick-build project on Mass Ave

### Porter Square versus Mass4

Porter Square and the Mass4 are separate projects. The Mass4 are four sections of Mass Ave that will get separated bike lanes but on a slightly longer timeframe. Porter Square from Roseland St to Beech St is not part of the Mass4.

### Mass4:

- Dudley Street to Beech Street
- Roseland Street to Waterhouse Street
   4 Two large bus stops in Harvard Square





# Mass Ave Bicycle Lanes - Start Here!

Please sign in so we know you were here



Want more information or to complete the survey?

Visit the project website: cambridgema.gov/ CyclingSafetyOrdinance



Point your phone camera here to access the project website.

Each Station focuses on a different part of Mass Ave. Walk around to stations, talk to the project team, and let us know your thoughts.

Station 1 Dudley to Beech; Roseland to Waterhouse



Station 2 Harvard Bus Stops

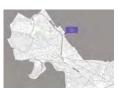


Station 3 Porter Square





# MassAve4 Overview



# Project Background

Cambridge Cycling Safety Ordinance (CSO) requires separated bike lanes along Mass Ave

There are four segments of Mass Ave where implementing quick build bike lanes would be more challenging due to complicating factors, such as overhead wires and busy bus stops. These segments are referred to as the MassAve4.

Construction Level	Requirement					
Quick Build	Installation by April 30, 2023					
Construction	Obtain approval from City Council on construction timeline for separated bike lanes	If timeline not approved, sections must be quick-build and installed by April 30, 2024				

# Next Steps

Community feedback on DRAFT recommendations

• With City Council approval, additional public engagement as detailed designs developed

# Dudley to Beech & Roseland to Waterhouse



# Harvard Square Bus Stops



# **Design Opportunities**

Recall the three levels of construction that could be considered:

- 1. Quick Build paint and flex posts, maintain median and sidewalks
- 2. Partial Construction removal of center median, paving and upgrades to affected utilities

3. Full Construction – median removal,

street/sidewalk reconstruction and

full utility upgrades







# **Feasible Option Summary**

**Quick Build** 

**Median Maintained** 

Parking removed for

emergency access

May include bus

lanes for all or part

of the corridor

# **Partial & Full Construction**

Median Removed

Parking on one side of street (may change sides as needed)

May include bus lanes for all or part of the corridor

Additional design flexibility if overhead wires are removed



# **Option Evaluation**



	Publi	Engegenent Sept	thenes	Henson bergen the state of the	ebus usome bak Nass Ave Rem	no ore the needed of the solution of the solut
Quick Build Summary	<ul><li>Flex-post blke lane separation</li><li>0-5% parking maintained</li></ul>	$\oslash$	$\oslash$	×	×	$\bigcirc$
	Lowest impact on utilities Shorter implementation timeline (1 year)					
Partial Construction Summary	Lower cost (\$) Flex-post or Curbed bike lane	$\bigcirc$	$\bigcirc$			
	separation Median removed, but upgraded at pedestrian crossings Upgrade affected utilities <b>40-50%</b> parking possible to maintain (if wires are removed) Medium implementation timeline (to be determined based on project scope and utilities) Medium cost ( <b>\$\$</b> )			$\bigotimes$	$\bigotimes$	$\bigcirc$
Full Construction Summary	Raised bike lane separation         Median removed, but maintained and upgraded at pedestrian crossings         Sidewalk reconstruction and new plantings/amenities         Major utility upgrades         40-50% parking possible to maintain (if wires are removed)         Longer design and implementation timeline (10+ years)         Higher cost (\$\$\$\$)	$\bigcirc$	$\bigcirc$	$\bigtriangledown$	$\bigcirc$	X

# **Recommendation: Partial Construction**



 Based on community feedback and the analysis completed, the **Partial Construction** option of removing the median is recommended

• This option meets CSO goals, can maintain up to 40-50% of existing parking

(if overhead wires are removed) and allows for improvements for people walking, biking and taking the bus



# Mass Ave 4 – Dudley to Beech; Roseland to Waterhouse

3 Ways to Tell Us What You Think!

Write here
 Comment Card
 Complete the survey

## Let us know:

Old we miss anything?

What are your thoughts about our DRAFT Recommendation to proceed with Partial Construction?

Want more information or to complete the survey? Visit the project website: cambridgema.gov/MassAve4A

> cambridgema.gov/ harvardsquarekiosk



Point your phone camera here to access the project website.



# Harvard Bus Stops

**Existing Conditions** 

### **Project Limits**



# **Existing Bus Routing**



# **Existing Curb Uses**



# Church to Garden: Existing



# Plympton to Dunster: Existing





# Harvard Bus Stops



# **Quick Build vs Construction**

Quick build bike lanes use paint and flex posts to provide separation

• Buses share space with bikes at bus stops

Temporary bus islands expand bus stop area past the curb

May conflict with utilities

**QUICK BUILD** 

- Present accessibility and maintenance issues
- Would not accommodate the high number of bus riders and cyclists in this area





Construction allows for bike lanes to be raised and for CONSTRUCTION bus stop islands to be placed next to the curb

Due to heavy bus activity and need for layovers, quick build bike lanes are not recommended



Construction is recommended between Plympton Street and Garden Street



# **Recommendation: Full Construction**



# MassAve4 – Harvard Bus Stops



# 2 Ways to Tell Us What You Think!

Write here
 Comment Card

### Let us know:

- Oid we miss anything?
- $\odot$  What are your thoughts about our recommendation to proceed with Full Construction?

Want more information or to complete the survey? Visit the project website:

cambridgema.gov/MassAve4B

cambridgema.gov/ harvardsquarekiosk



Point your phone camera here to access the project website.

