

**Rating Action: Moody's assigns Aaa to Cambridge, MA's GO's; outlook stable**

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25 Feb 2019

New York, February 25, 2019 -- Moody's Investors Service has assigned a Aaa rating to the City of Cambridge, Massachusetts' \$90.6 million General Obligation Municipal Purpose Loan of 2019 Bonds. We maintain a Aaa rating on the city's outstanding general obligation unlimited tax and general obligation limited tax bonds (GOLT). The outlook is stable.

The outstanding general obligation unlimited tax bonds are considered unlimited tax because the entire amount of debt service has been voted excluded from restrictions under Massachusetts law on the city's ability to increase property taxes to pay debt service, referred to as Proposition 2 1/2. We consider the pledge supporting the outstanding limited tax bonds and the current issue to be general obligation limited tax because not all of the debt service has been excluded under Proposition 2 1/2.

**RATINGS RATIONALE**

The Aaa rating reflects the city's strong financial position including significant liquidity and reserves. The rating also incorporates the sizeable, growing and diverse tax base that is anchored by world renowned higher education institutions and a substantial research and development sector, a below average debt burden and manageable pension and OPEB liabilities.

The absence of distinction between the GOLT rating and the general obligation unlimited tax rating reflects the city's ability to override the property tax cap and its pledge of its full faith and credit.

**RATING OUTLOOK**

The stable outlook reflects the strong fiscal management team that we expect to maintain a healthy financial position given conservative multi-year budget forecasting and adherence to formally adopted fiscal policies. The outlook also incorporates the stabilizing presence of Harvard University (Aaa stable) and Massachusetts Institute of Technology (Aaa stable) as well as the long historical trend of positive valuation growth in the tax base.

**FACTORS THAT COULD LEAD TO AN UPGRADE**

- Not applicable

**FACTORS THAT COULD LEAD TO A DOWNGRADE**

- Material growth in the debt burden or pension liability
- Deterioration in the tax base or weakening of the local economy
- Trend of operating deficits that lead to significant reduction in cash and reserves

**LEGAL SECURITY**

The bonds are secured by the city's general obligation unlimited tax pledge as not all debt service has been voted excluded from the levy limits of Proposition 2 1/2.

**USE OF PROCEEDS**

Proceeds will fund various capital projects in the city.

**PROFILE**

Cambridge is a sizeable community in Massachusetts (Aa1 stable) adjacent to the City of Boston (Aaa stable) with approximately 110,893 (2017 ACS). The city's economy and tax base are anchored by two world renowned higher education institutions.

## METHODOLOGY

The principal methodology used in this rating was US Local Government General Obligation Debt published in December 2016. Please see the Rating Methodologies page on [www.moody.com](http://www.moody.com) for a copy of this methodology.

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February 25, 2019

Mr. David Kale  
City of Cambridge, MA  
795 Massachusetts Ave., 1st Floor  
Cambridge, MA 02139

Dear Mr. Kale:

We wish to inform you that on February 25, 2019, Moody's Investors Service reviewed and assigned a rating of **Aaa** to City of Cambridge, MA, General Obligation Municipal Purpose Loan of 2019 Bonds.

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February 25, 2019

Mr. David Kale  
City of Cambridge, MA  
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Should you have any questions regarding the above, please do not hesitate to contact me or the analyst assigned to this transaction, Nicholas Lehman at 617-535-7694.

Sincerely,

*Moody's Investors Service Inc.*

Moody's Investors Service Inc.

cc:

Mr. John Krause  
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## CREDIT OPINION

25 February 2019

 Rate this Research

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# Cambridge (City of) MA

## Update to credit analysis

### Summary

Cambridge, Massachusetts (Aaa stable) benefits from a sizeable and diverse tax base that continues to grow significantly year over year. The city's economy is driven largely by the presence of [Harvard University](#) (Aaa stable) and [Massachusetts Institute of Technology](#) (MIT, Aaa stable) and the impressive research and development sector. The city's financial position is strong with very healthy liquidity and reserves that are maintained by strong fiscal management. Both the debt burden and long term liabilities for pension and OPEB are conservatively managed and will remain manageable over the near term.

### Credit strengths

- » Large and diverse tax base anchored by institutional presences and robust commercial sector
- » Healthy financial position guided by formal policies
- » Strong fiscal management
- » Ample operating flexibility with excess levy capacity under Proposition 2½
- » Expected to fully fund pension liability by 2026

### Credit challenges

- » High regional cost of living and cost of business
- » Taxpayer concentration in research and development

### Rating outlook

The stable outlook reflects the strong fiscal management team that we expect to maintain a healthy financial position based on conservative multi-year budget forecasting and adherence to formally adopted fiscal policies. The outlook also incorporates the stabilizing presence of Harvard University (Aaa stable) and Massachusetts Institute of Technology (Aaa stable) as well as the long historical trend of tax base expansion.

### Factors that could lead to an upgrade

- » Not applicable



## Factors that could lead to a downgrade

- » Material growth in the debt burden or unfunded pension liability
- » Deterioration in the tax base or weakening of the local economy
- » Trend of operating deficits that lead to significant reduction in cash and reserves

## Key indicators

Exhibit 1

Cambridge (City of) MA	2014	2015	2016	2017	2018
<b>Economy/Tax Base</b>					
Total Full Value (\$000)	\$26,640,125	\$29,733,818	\$29,733,818	\$39,570,829	\$39,570,829
Population	106,844	107,916	108,757	110,893	110,893
Full Value Per Capita	\$249,337	\$275,527	\$273,397	\$376,284	\$376,284
Median Family Income (% of USMedian)	151.9%	158.2%	159.0%	159.0%	159.0%
<b>Finances</b>					
Operating Revenue (\$000)	\$520,910	\$541,899	\$560,698	\$594,597	\$632,640
Fund Balance (\$000)	\$225,692	\$273,670	\$299,408	\$330,342	\$366,134
Cash Balance (\$000)	\$260,517	\$306,259	\$333,793	\$363,415	\$401,145
Fund Balance as a % of Revenues	43.3%	50.5%	53.4%	55.6%	57.9%
Cash Balance as a % of Revenues	50.0%	56.5%	59.5%	61.1%	63.4%
<b>Debt/Pensions</b>					
Net Direct Debt (\$000)	\$351,692	\$399,159	\$405,399	\$417,765	\$457,347
3-Year Average of Moody's ANPL (\$000)	\$829,503	\$815,568	\$832,179	\$853,029	\$837,254
Net Direct Debt / Full Value (%)	1.3%	1.3%	1.4%	1.1%	1.2%
Net Direct Debt / Operating Revenues (x)	0.7x	0.7x	0.7x	0.7x	0.7x
Moody's - adjusted Net Pension Liability (3-yr average) to Full Value (%)	3.1%	2.7%	2.8%	2.2%	2.1%
Moody's - adjusted Net Pension Liability (3-yr average) to Revenues (x)	1.6x	1.5x	1.5x	1.4x	1.3x

As of June 30 fiscal year end; Full value = equalized value; Net Direct Debt is net of self-supporting water fund debt

Sources: Moody's Investors Service and Cambridge's audited financial statements

## Profile

Cambridge is a sizeable community in Massachusetts (Aa1 stable) with approximately 110,893 (2017 ACS) residents adjacent to the City of Boston (Aaa stable). The city's economy and tax base are anchored by two world renowned higher education institutions.

## Detailed credit considerations

### Economy and tax base: Strong economy and tax base anchored by world renowned institutions

Cambridge's economy will continue to benefit from the presence of Harvard and MIT which together enroll 33,000 students and provide employment equivalent to around 22,000 full-time positions (roughly 18% of the city's workforce). In addition, the city is home to a vibrant commercial sector including biotechnology and pharmaceutical industries, which together employ an additional 26,000 people.

Together the universities and mentioned industries comprise just under 60% of the jobs provided by the top 25 employers. The strong economy is further reflected in very low vacancy rates of 1.2% for lab space and 3.8% for office space as of the third quarter of 2018 according to CB Richard Ellis. Rents have also risen in the last year with average rents of \$82.2 per square foot for office space, more than \$15 per square foot more than in some areas of Boston. The top ten taxpayers represent a slightly concentrated 22% of 2019 assessed value. MIT, with its significant taxable property, is the largest taxpayer, accounting for 9% of the city's base.

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The \$49.4 billion tax base (2019-20 equalized value) is large and will likely continue to grow over the next several years given strong housing demand and the strength of the overall economy. The 2019-20 equalized value growth of 25% since the 2017-18 certification is one of the largest in Massachusetts and brings the six year compound annual growth rate to an impressive 11%. Given the redevelopment success of Kendall Square, new development in other parts of the city will continue to contribute to tax base growth with projects that include the MBTA green line extension, the long term development of the Volpe center and focus on the neighborhoods of Porter Square, Central Square, Cambridgeport, Cambridge Crossing and Alewife.

Resident incomes remain above average relative to the commonwealth and national medians, despite the large student population with median family income equal to 120% and 159% of the commonwealth and national medians, respectively. Also, the unemployment rate of 1.6% as of December 2018 remains below Massachusetts' and the nation's rates of 2.7% and 3.7%.

### **Financial operations and reserves: Strong financial position is expected to continue through conservative fiscal management**

The city's financial position will remain healthy over the near term given ample liquidity and reserves that are maintained by conservative fiscal management. The fiscal 2018 audited financials reflect an operating surplus of \$35.8 million due to positive variance in revenues mostly from property taxes and excise taxes (hotel/meals) as well as conservative budgeting for expenditures. The surplus, the city's seventh in a row, increased available general fund balance (assigned, unassigned and committed) to \$366 million representing a very healthy 55.9% of revenues. As a percentage of revenues the city's reserves are the strongest of any Massachusetts Aaa rated municipality. Property taxes are the city's largest revenue source accounting for 60% of fiscal 2018 general fund revenues while education at 34% of expenditures and public safety at 21% were the largest expenses.

The fiscal 2019 operating budget increased 4.2% over last year's adjusted operating budget driven by salaries, benefits and pension contributions. The city also added 25 full time employees. The budget included a 5.3% increase in the tax levy and \$9 million of free cash for operations. Free cash appropriations year to date total \$32 million mostly funding reserves and capital needs. Six months through the year, recurring revenues and expenses are on budget. Although, the city has planned for an increase in transfers out of general fund reserves into capital and other funds. A small year end general fund decline in reserves is possible, depending on the positive variance in recurring revenues and expenditures that could replenish the reserve use and transfers.

The city's fiscal 2020-2023 budget projections indicate balanced annual operations based on conservative assumptions. The expenditure projections include a 2.5% annual increase in salaries, 5.9% growth in pension contributions and school department cost increase tied to a 7% increase in property taxes. The revenue projections include level funding of state aid while real and personal property taxes increase by an average 7.7% annually.

As of fiscal 2019, the city also maintains \$189 million in unused levy capacity, equal to just under 30% of revenues. This provides significant operating flexibility under Proposition 2½ that is not available to most municipalities in Massachusetts given the need to levy to the tax levy limit each year.

### **LIQUIDITY**

Cash and investments at the end of fiscal 2018 totaled \$401.1 million representing an ample, 61.2% of general fund revenues.

### **Debt and pensions: Debt burden and long term liabilities will remain manageable over near term**

Incorporating planned 2019 issuance, the net direct debt burden of 1.1% of equalized value and 0.9 times general fund revenues is average and will likely remain manageable over the near term despite the heavy reliance on bond issuance to fund the capital plan. Of the \$548 million of net direct debt based on our definition, 26% of outstanding debt is supported by sewer, water and other user fees. The fiscal 2019 capital budget totals \$105 million, down from \$125 million last year. Major projects include schools, sewer, water and stormwater projects and the River street construction. The 2019-23 public investment program totals \$539.2 million, an increase of \$31.7 million from last years plan. Bond proceeds continue to be the primary source of funds at \$434.4 million or almost 81% of the program. After the 2019 issuance the city has \$97.3 million of authorized unissued debt.

### **DEBT STRUCTURE**

The entire debt portfolio is fixed rate with over 80% of principal retired within ten years. Fiscal 2018 debt service totaled \$61.8 million representing 10% of general fund expenditures.

**DEBT-RELATED DERIVATIVES**

The city is not party to any interest rate swaps or other derivative agreements.

**PENSIONS AND OPEB**

City employees, other than teachers, participate in the City of Cambridge Retirement System, a multi-employer defined benefit pension plan. Teachers participate in the Massachusetts Teachers Retirement System (TRS) employee contributions to which are covered through on behalf payments made by the commonwealth. Based on the valuation report dated January 1, 2016 as disclosed in the fiscal 2018 audit, the city's proportional share of its retirement system's net pension liability is \$138 million based on a 7.5% discount rate and an expected funding date of 2026. The 2018 three-year average Moody's Adjusted Net Pension Liability, under Moody's methodology for adjusting reported pension data, was \$837.3 million, which is 2.1% of equalized value and 1.3 times general fund revenue. The city's latest valuation report dated January 1, 2018 includes a reduced discount rate of 7.5% with a 87.7% funded ratio and requires pension contributions increase 5.9% annually for two years and then remain level until the 2026 funding date.

The city's annual contribution to the plan was \$30.5 million in 2018, representing 4.9% of general fund expenditures. For 2018, the city's total pension contribution was 109% of the 'tread water' benchmark, the contribution amount needed to cover the year's newly accrued service costs and implied interest on the reported net pension liability, resulting in no increase in unfunded liability.

The city funds OPEB on a pay-as-you-go basis and makes annual planned deposits into an OPEB trust fund. The city's 2018 contribution was \$22.3 million. The city's net OPEB liability was \$622.3 million with a 2% funded ratio based on the June 30, 2017 valuation date and using a 3.9% discount rate.

Total fixed costs for 2018 including debt service, required pension contributions and retiree healthcare payments totaled \$114.6 million representing a modest 18.5% of general fund expenditures.

**Management and governance: Strong management is apparent in all credit factors**

The city's proactive and conservative management are apparent in the fiscal policies that include formal metrics to maintain its financial position, debt burden and capital planning. The city also annually updates its multi-year budget forecast and capital plan. The city's efforts in economic development and commitment to not providing any commercial tax incentives is also a material strength given the new development throughout the city over the last decade.

Massachusetts cities have an Institutional Framework score of Aa, which is high compared to the nation. Institutional Framework scores measure a sector's legal ability to increase revenues and decrease expenditures. Massachusetts cities major revenue source, property taxes, are subject to the Proposition 2 1/2 cap which can be overridden with voter approval only. However, the cap of 2.5% still allows for moderate revenue-raising ability. Unpredictable revenue fluctuations tend to be minor, or under 5% annually. Across the sector, fixed and mandated costs are generally greater than 25% of expenditures. However, Massachusetts has public sector unions, which can limit the ability to cut expenditures. Unpredictable expenditure fluctuations tend to be minor, under 5% annually.

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REPORT NUMBER

1163313

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## Fitch Rates Cambridge, MA's \$91MM Series 2019 GO Bonds 'AAA'; Outlook Stable

Fitch Ratings-New York-25 February 2019: Fitch Ratings has assigned an 'AAA' rating to the following city of Cambridge, MA general obligation (GO) bonds:

--\$90,620,000 GO municipal purpose loan bonds, series 2019.

Proceeds of the bonds will be used to finance various city, sewer and school related projects. The bonds are scheduled to sell competitively on March 6.

In addition, Fitch affirms the 'AAA' rating for the city's outstanding GO bonds totaling approximately \$428 million as well as the city's Issuer Default Rating (IDR).

The Rating Outlook is Stable.

### SECURITY

The bonds are a general obligation of the city and are backed by its full faith and credit and a property tax levy that is limited by state statute.

### ANALYTICAL CONCLUSION

The city's 'AAA' GO bond rating and IDR reflect Fitch's expectation for Cambridge to maintain a high level of financial flexibility through economic cycles, consistent with a history of strong operating performance and budget controls. The ratings further reflect the city's wealthy and growing property tax base, moderate expenditure growth and its demonstrated ability to reduce expenditures during economic downturns. Fitch expects long-term liabilities to remain low based on the city's manageable capital needs, rapid principal amortization, continued growth in economic resources, and a practice of fully funding actuarially determined pension contributions.

### Economic Resource Base

Cambridge is located in Middlesex County across the Charles River from the city of Boston and has an estimated 2017 census population of 113,630, which is up 8% since 2010.

### KEY RATING DRIVERS

#### Revenue Framework: 'aaa'

Revenues are derived primarily from property taxes. Total general fund revenue growth of roughly 5% annually over the past 10 fiscal years has exceeded both U.S. GDP and CPI for the same period reflective of strong growth in Cambridge's economy and tax base. The city maintains significant excess levy capacity under the state's Proposition 2 1/2 law and Fitch expects revenue growth to remain strong.

#### Expenditure Framework: 'aa'

The natural pace of spending growth is expected by Fitch to be in line with to below natural revenue growth over time. Carrying costs for long-term liabilities (debt and retiree benefits) claim a moderate proportion of governmental spending. Fitch expects carrying costs to remain moderate even with future debt issuances and annual increases in pension contributions. The city maintains strong legal control over headcount and other key employment terms as provided by state statute.

#### Long-Term Liability Burden: 'aaa'

Cambridge's direct debt, net of water and sewer debt paid from user charges, and Fitch-adjusted net pension liabilities (NPL) are low at approximately 7% of residents' personal income. Fitch anticipates Cambridge's long-term liability burden to remain in line with the 'aaa' assessment based on expected growth in the city's population and personal income, future debt plans, a rapid pace of principal amortization and a record of actuarially-based pension funding.

#### Operating Performance: 'aaa'

Careful expenditure management combined with moderate tax levy increases and conservative financial forecasting has led to the maintenance of considerable reserves over the past decade. Fitch expects the city will continue to demonstrate a high level of financial resilience and gap-closing ability throughout economic cycles.

#### RATING SENSITIVITIES

Financial Management Practices: Fitch expects management to continue to manage growth in expenditures in line with future revenue growth while maintaining its financial flexibility.

#### CREDIT PROFILE

The city is an important economic component of the Boston metropolitan area and Massachusetts as a whole and benefits from the presence of both Harvard University and Massachusetts Institute of Technology. These institutions are the city's top two employers. Other major employers include the city, Mt. Auburn Hospital, and a number of biotechnology companies including Biogen, Novartis, Sanofi and Takeda Pharmaceutical.

Cambridge continues to strengthen its position as a national leader in the life sciences and high tech sectors. Expansion in these sectors has contributed to notable tax base, employment and resident income growth over the past several years and is projected by the city to continue for at least the near future.

Cambridge also continues to attract research and development companies, ranging from startups to international companies. Several major software and internet companies have established research and development operations in Cambridge, including Microsoft, Google, Amazon, Facebook and EMC/VMware.

Taxable assessed value (TAV) performance reflects this activity, as well as growth in residential values. TAV grew another 12% in fiscal 2019 to nearly \$49 billion following growth of 10% in fiscal 2018. TAV per capita is very high at approximately \$430,000. Economic development districts located in the city continue to provide opportunities for current and future economic expansion and new housing opportunities. The city is projecting moderate increases in TAV in fiscal years 2019 through 2023, which Fitch considers conservative based on new commercial and residential construction underway and proposed. Wealth levels are above state and national averages and the unemployment rate is consistently below them.

#### Revenue Framework

Property taxes make up approximately 62% of fiscal 2018 general fund revenues on a GAAP basis. Sewer use charges and intergovernmental revenues, primarily for education, accounted for 8% and 11%, respectively. Excise taxes on hotel, meals and motor vehicles and payment in lieu of taxes account for an additional

moderate source of general fund revenues.

Fitch expects revenue growth to continue to be strong based on the city's solid underlying economic fundamentals and expectations for future tax base growth from new commercial and residential projects.

Pursuant to state law, Proposition 2 1/2 limits the city's ability to levy property taxes by: 1) a 'levy ceiling', an absolute cap on the level of property taxation, set at 2.5% of the overall property tax valuation (primary limit); and 2) a levy limit which restricts the annual growth in taxation to 2.5% over the previous year's levy plus the value of new growth (secondary limit). Taxation in excess of the levy limit (plus any new growth) requires voter approval.

Management has typically levied below the ceiling each year. Any excess in levy capacity is carried forward and available for use at any time. The city's excess tax levy limit increased to \$189 million in fiscal 2019 from \$181 million for fiscal 2018. This excess levy capacity totals approximately 30% of the fiscal 2019 operating budget and provides for substantial revenue raising flexibility if needed.

#### Expenditure Framework

Education is the city's largest expenditure, comprising 35% of fiscal 2018 general fund expenses. Public safety follows at 22%.

General fund expenditure growth has historically been in line with or below the pace of revenue growth and the city has solid flexibility to reduce expenditures if necessary. Fitch expects expenditure growth driven by an increase in population and services to remain aligned with revenues going forward.

Carrying costs for debt service, pensions and other post-employment benefit (OPEB) contributions were a moderate 15% of fiscal 2018 governmental spending and Fitch expects such costs to remain moderate going forward. Employee salary and benefit costs as well as moderate annual increases in debt service continue to drive annual expenditure increases.

Management has negotiated increases in health care contributions from certain employee groups, which should help control growth in these costs. Debt service costs will trend upward based on plans for additional debt to finance various schools, sewer and other city projects. The carrying cost metric above includes debt service costs for GO sewer debt for which the city levies user charges.

Education will continue to be a driver of spending and management is planning moderate annual increases in education spending over the next five years as part of its commitment to the overall improvement of its school system and to accommodate projected enrollment growth.

Approximately three-quarters of the city's employees belong to a union or collective bargaining group. Management has the ability to impose employee layoffs and furloughs if necessary. Public safety contracts are subject to arbitration, although city council has the ability to vote down an award. In such a case, both parties continue bargaining within the arbitration process.

#### Long-Term Liability Burden

Long-term liabilities for net overall debt and Fitch-adjusted NPLs are low at roughly 7% of estimated personal income. Fitch does not expect the burden to materially change based on pension funding practices, future debt plans and expectations for future growth in population and residents' personal income. Management is projecting the issuance of an additional \$422 million in additional debt (about 4% of current personal income) through 2023. Roughly 27% of this debt is expected to be supported from user fees. Furthermore, the expected debt issuances will be partially offset by the principal amortization rate for bonds and notes outstanding - approximately \$265 million or 48% of outstanding principal is scheduled to mature in the next five fiscal years



(2019-2023). Outstanding debt, net of self-supporting water and sewer debt, accounts for about half of the liability metric, with the city's NPL making up the remainder.

The city is one of four employers participating in the Cambridge Retirement System. The city consistently funds its full actuarially determined contribution. The fiduciary net position to total pension liabilities for the system was reported at 88% as of Dec. 31, 2017 based on a 7.5% discount rate. Using Fitch's more conservative 6% investment rate of return, the estimated funded ratio was 75%.

The city's net OPEB liability totaled \$622 million as of June 30, 2017, based on GASB 75 reporting requirements, and represents 6% of personal income. The liability was determined using a 3.65% discount rate. City management created an OPEB trust fund in December 2009 and has made contributions totaling \$15 million since that time with a current value of \$17 million. Management projects a \$2 million annual contribution to the trust for each of the next four fiscal years, based on the city's current financial forecast.

#### Operating Performance

Fitch expects the city to maintain a high level of financial resilience throughout an economic cycle given its historically strong revenue performance, conservative budgeting practices and superior degree of inherent budget flexibility. The city's steady growth in revenues has supported surplus operations over the past several fiscal years and a buildup of reserves to high levels.

During times of economic weakness management has controlled spending and staffing levels to offset reductions in revenues. The city's strong budget monitoring practices and financial planning bolster the city's operating environment.

The general fund had a fiscal 2018 net operating surplus of almost \$36 million (nearly 6% of spending on a GAAP basis) due in part to positive variances in property and excise taxes, and license and permit fees. Conservative expenditure assumptions resulted in savings in most categories. The unrestricted general fund balance improved to \$366 million or a very high 59% of spending.

The fiscal 2019 operating budget of \$636 million was up 4% over the adjusted fiscal 2018 budget. Increases in spending were associated in part with higher salary and benefit costs and increases in debt service. Management is projecting positive fiscal year-end results based on estimated expenditure savings compared to budget and higher than anticipated hotel, meals and motor vehicle excise taxes and building permit fees due to conservative assumptions. Fitch expects the city to continue to manage its budget in a way that supports an exceptionally strong financial position throughout the economic cycle.

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February 25, 2019

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Daniel Champeau  
Managing Director  
U.S. Public Finance

DCC/em

Enc: Notice of Rating Action  
(Doc ID:211904 Rev 0)

## Notice of Rating Action

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<b>Bond Description</b>	<b>Rating Type</b>	<b>Rating Action</b>	<b>Rating</b>	<b>Outlook/ Watch</b>	<b>Eff Date</b>	<b>Notes</b>
Cambridge (MA) GO municipal purpose In bonds ser 2019	Long Term Rating	New Rating	AAA	RO:Sta	25-Feb-2019	
Cambridge (MA) GO municipal purpose In bonds ser 2019	Unenhanced Long Term Rating	New Rating	AAA	RO:Sta	25-Feb-2019	

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**Key:** RO: Rating Outlook, RW: Rating Watch, Pos: Positive, Neg: Negative, Sta: Stable, Evo: Evolving

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# Cambridge, Massachusetts

## New Issue Report

### Ratings

Long Term Issuer Default Rating AAA

### New Issue

\$90,620,000 General Obligation  
Municipal Purpose Loan Bonds,  
Series 2019 AAA

### Outstanding Debt

General Obligation Bonds AAA

### Rating Outlook

Stable

### New Issue Summary

**Sale Date:** March 6 via competitive sale.

**Series:** \$90,620,000 General Obligation (GO) municipal purpose loan bonds, series 2019.

**Purpose:** To finance various city, sewer and school-related projects.

**Security:** The bonds are a general obligation of the city of Cambridge and are backed by its full faith and credit and a property tax levy that is limited by state statute.

### Analytical Conclusion

The city's 'AAA' GO bond rating and Issuer Default Rating (IDR) reflect Fitch Ratings' expectation for Cambridge to maintain a high level of financial flexibility through economic cycles, consistent with a history of strong operating performance and budget controls. The ratings further reflect the city's wealthy and growing property tax base, moderate expenditure growth and its demonstrated ability to reduce expenditures during economic downturns.

Fitch expects long-term liabilities to remain low based on the city's manageable capital needs, rapid principal amortization, continued growth in economic resources and a practice of fully funding actuarially determined pension contributions.

**Economic Resource Base:** Cambridge is located in Middlesex County, across the Charles River from the city of Boston, and has an estimated 2017 census population of 113,630, which is up by 8% since 2010.

### Key Rating Drivers

#### Revenue Framework: 'aaa'

Revenues are derived primarily from property taxes. Total general fund revenue growth of roughly 5% annually over the past 10 fiscal years has exceeded both U.S. GDP and CPI, reflecting strong growth in Cambridge's economy and tax base. The city maintains significant excess levy capacity under the state's Proposition 2 1/2 law, and Fitch expects revenue growth to remain strong.

#### Expenditure Framework: 'aa'

The natural pace of spending growth is expected by Fitch to be in line with to below natural revenue growth over time. Carrying costs for long-term liabilities (debt and retiree benefits) claim a moderate proportion of governmental spending. Fitch expects carrying costs to remain moderate even with future debt issuances and annual increases in pension contributions. The city maintains strong legal control over headcount and other key employment terms as provided by state statute.

#### Long-Term Liability Burden: 'aaa'

Cambridge's direct debt, net of water and sewer debt paid from user charges, and Fitch-adjusted net pension liabilities (NPL) are low at approximately 7% of residents' personal income. Fitch anticipates Cambridge's long-term liability burden to remain in line with the 'aaa' assessment based on expected growth in the city's population and personal income, future debt plans, a rapid pace of principal amortization and a record of actuarially based pension funding.

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**Rating History (IDR)**

Rating	Action	Outlook/ Watch	Date
AAA	Affirmed	Stable	2/25/19
AAA	Affirmed	Stable	1/09/03
AAA	Assigned	—	10/07/99

**Operating Performance: 'aaa'**

Careful expenditure management, combined with moderate tax levy increases and conservative financial forecasting, has led to the maintenance of considerable reserves over the past decade. Fitch expects the city will continue to demonstrate a high level of financial resilience and gap-closing ability throughout economic cycles.

**Rating Sensitivities**

**Financial Management Practices:** Fitch expects management to continue to manage growth in expenditures in line with future revenue growth while maintaining its financial flexibility.

**Credit Profile**

The city is an important economic component of the Boston metropolitan area and Massachusetts as a whole and benefits from the presence of both Harvard University and Massachusetts Institute of Technology. These institutions are the city's top two employers. Other major employers include the city, Mt. Auburn Hospital and a number of biotechnology companies, including Biogen, Novartis, Sanofi and Takeda.

Cambridge continues to strengthen its position as a national leader in the life sciences and high-tech sectors. Expansion in these sectors has contributed to notable tax base, employment and resident income growth over the past several years and is projected by the city to continue for at least the near future.

Cambridge also continues to attract research and development companies ranging from startups to international companies. Several major software and internet companies have established research and development operations in Cambridge, including Microsoft, Google, Amazon, Facebook and EMC/VMware.

Taxable assessed value (TAV) performance reflects this activity, as well as growth in residential values. TAV grew another 12% in fiscal 2019 to nearly \$49 billion, following growth of 10% in fiscal 2018. TAV per capita is very high, at approximately \$430,000. Economic development districts located in the city continue to provide opportunities for current and future economic expansion and new housing opportunities. The city is projecting moderate increases in TAV in fiscal years 2019 through 2023, which Fitch considers conservative based on new commercial and residential construction underway and proposed. Wealth levels are above state and national averages and the unemployment rate is consistently below them.

**Revenue Framework**

Property taxes made up approximately 62% of fiscal 2018 general fund revenues on a GAAP basis. Sewer use charges and intergovernmental revenues, primarily for education, accounted for 8% and 11%, respectively. Hotel, meals and motor vehicle excise taxes and payment in lieu of taxes account for an additional moderate source of general fund revenues.

Fitch expects revenue growth to continue to be strong based on the city's solid underlying economic fundamentals and expectations for future tax base growth from new commercial and residential projects.

Pursuant to state law, Proposition 2 1/2 limits the city's ability to levy property taxes by: 1) a "levy ceiling," an absolute cap on the level of property taxation, set at 2.5% of the overall property tax valuation (primary limit); and 2) a "levy limit" that restricts the annual growth in taxation to 2.5% over the previous year's levy plus the value of new growth (secondary limit). Taxation in excess of the levy limit (plus any new growth) requires voter approval.

**Related Research**

[Fitch Rates Cambridge, MA's \\$91MM Series 2019 GO Bonds 'AAA'; Outlook Stable \(February 2019\)](#)

**Related Criteria**

[U.S. Public Finance Tax-Supported Rating Criteria \(April 2018\)](#)

Management has typically levied below the ceiling each year. Any excess in levy capacity is carried forward and available for use at any time. The city's excess tax levy limit increased to \$189 million in fiscal 2019 from \$181 million in fiscal 2018. This excess levy capacity totals approximately 30% of the fiscal 2019 operating budget and provides for substantial revenue-raising flexibility if needed.

### **Expenditure Framework**

Education is the city's largest expenditure, representing 35% of fiscal 2018 general fund expenses. Public safety follows at 22%.

General fund expenditure growth has historically been in line with or below the pace of revenue growth and the city has solid flexibility to reduce expenditures if necessary. Fitch expects expenditure growth driven by an increase in population and services to remain aligned with revenues going forward.

Carrying costs for debt service, pensions and other post-employment benefit (OPEB) contributions were a moderate 15% of fiscal 2018 governmental spending. Fitch expects such costs to remain moderate going forward. Employee salary and benefit costs as well as moderate annual increases in debt service continue to drive annual expenditure increases.

Management has negotiated increases in healthcare contributions from certain employee groups, which should help control growth in these costs. Debt service costs will trend upward, based on plans for additional debt to finance various schools, sewer and other city projects. The carrying cost metric above includes debt service costs for GO sewer debt for which the city levies user charges.

Education will continue to be a driver of spending and management is planning moderate annual increases in education spending over the next five years as part of its commitment to the overall improvement of its school system and to accommodate projected enrollment growth.

Approximately three-quarters of the city's employees belong to a union or collective bargaining group. Management has the ability to impose employee layoffs and furloughs if necessary. Public safety contracts are subject to arbitration, although the city council has the ability to vote down an award. In such a case, both parties continue bargaining within the arbitration process.

### **Long-Term Liability Burden**

Long-term liabilities for net overall debt and Fitch-adjusted NPLs are low, at roughly 7% of estimated residents' personal income. Fitch does not expect the burden to materially change based on pension funding practices, future debt plans and expectations for future growth in population and residents' personal income.

Management is projecting the issuance of an additional \$422 million in additional debt (about 4% of current residents' personal income) through 2023. Roughly 27% of this debt is expected to be supported by user fees. Furthermore, the expected debt issuances will be partially offset by the principal amortization rate for bonds and notes outstanding — approximately \$265 million, or 48% of outstanding principal, is scheduled to mature during the next five fiscal years (2019–2023). Outstanding debt, net of self-supporting water and sewer debt, accounts for about half of the liability metric, with the city's Fitch-adjusted NPL making up the remainder.

The city is one of four employers participating in the Cambridge Retirement System. The city consistently funds its full actuarially determined contribution. The fiduciary net position to total pension liabilities for the system was reported at 88% as of Dec. 31, 2017, based on a 7.5%

discount rate. Using Fitch's more conservative 6% investment rate of return, the estimated funded ratio was 75%.

The city's net OPEB liability totaled \$622 million as of June 30, 2017, based on GASB 75 reporting requirements, representing 6% of residents' personal income. The liability was determined using a 3.65% discount rate. City management created an OPEB trust fund in December 2009 and has since that time made contributions totaling \$15 million, with a current value of \$17 million. Management projects a \$2 million annual contribution to the trust for each of the next four fiscal years, based on the city's current financial forecast.

### **Operating Performance**

Fitch expects the city to maintain a high level of financial resilience throughout an economic cycle given its historically strong revenue performance, conservative budgeting practices and superior degree of inherent budget flexibility. For details, see Scenario Analysis, page 5.

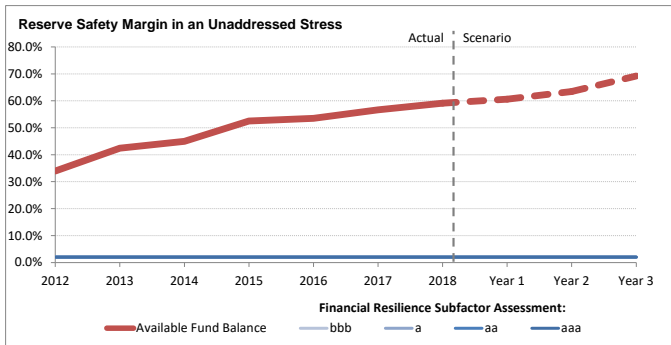
During times of economic weakness management has controlled spending and staffing levels to offset reductions in revenues. The city's strong budget monitoring practices and financial planning bolster the city's operating environment.

The general fund had a fiscal 2018 net operating surplus of almost \$36 million (nearly 6% of spending on a GAAP basis) due in part to positive variances in property and excise taxes, as well as license and permit fees. Conservative expenditure assumptions resulted in savings in most categories. The unrestricted general fund balance improved to \$366 million, or a very high 59% of spending.

The fiscal 2019 operating budget of \$636 million was up 4% over the adjusted fiscal 2018 budget. Increases in spending were associated in part with higher salary and benefit costs and increases in debt service. Management is projecting positive results for fiscal year-end 2019 based on estimated expenditure savings compared to budget and higher-than-anticipated hotel, meals and motor vehicle excise taxes and building permit fees due to conservative assumptions. Fitch expects the city to continue to manage its budget in a way that supports an exceptionally strong financial position throughout the economic cycle.

Cambridge (MA)

Scenario Analysis



Analyst Interpretation of Scenario Results:

Fitch expects the city to maintain a high level of financial resilience throughout an economic cycle given its historically strong revenue performance, conservative budgeting practices and superior degree of inherent budget flexibility. The city's steady growth in revenues has supported surplus operations over the past several fiscal years and a buildup of reserves to high levels.

Scenario Parameters:

	Year 1	Year 2	Year 3
GDP Assumption (% Change)	(1.0%)	0.5%	2.0%
Expenditure Assumption (% Change)	2.0%	2.0%	2.0%
Revenue Output (% Change)	(1.0%)	3.3%	4.9%
Inherent Budget Flexibility	Superior		

Revenues, Expenditures, and Fund Balance	Actuals							Scenario Output		
	2012	2013	2014	2015	2016	2017	2018	Year 1	Year 2	Year 3
Total Revenues	443,457	464,220	509,290	524,355	560,698	592,598	632,640	626,314	647,195	678,856
% Change in Revenues	-	4.7%	9.7%	3.0%	6.9%	5.7%	6.8%	(1.0%)	3.3%	4.9%
Total Expenditures	440,941	450,026	493,496	501,646	531,111	562,893	596,882	608,820	620,996	633,416
% Change in Expenditures	-	2.1%	9.7%	1.7%	5.9%	6.0%	6.0%	2.0%	2.0%	2.0%
Transfers In and Other Sources	50,180	24,840	24,395	44,805	24,420	44,132	22,480	22,255	22,997	24,122
Transfers Out and Other Uses	32,956	6,223	8,672	19,264	28,810	41,972	22,407	22,855	23,312	23,779
Net Transfers	17,224	18,617	15,723	25,541	(4,391)	2,160	73	(600)	(315)	343
Bond Proceeds and Other One-Time Uses	-	-	-	-	-	21,692	-	-	-	-
Net Operating Surplus(+)/Deficit(-) After Transfers	19,740	32,811	31,517	48,250	25,197	31,864	35,831	16,894	25,884	45,783
Net Operating Surplus(+)/Deficit(-) (% of Expend. and Transfers Out)	4.2%	7.2%	6.3%	9.3%	4.5%	5.5%	5.8%	2.7%	4.0%	7.0%
Unrestricted/Unreserved Fund Balance (General Fund)	160,984	193,702	225,692	273,670	299,408	330,342	366,134	383,028	408,911	454,694
Other Available Funds (GF + Non-GF)	-	-	-	-	-	-	-	-	-	-
Combined Available Funds Balance (GF + Other Available Funds)	160,984	193,702	225,692	273,670	299,408	330,342	366,134	383,028	408,911	454,694
Combined Available Fund Bal. (% of Expend. and Transfers Out)	34.0%	42.5%	44.9%	52.5%	53.5%	56.6%	59.1%	60.6%	63.5%	69.2%
Reserve Safety Margins	Inherent Budget Flexibility									
		Minimal		Limited		Midrange		High		Superior
	Reserve Safety Margin (aaa)	16.0%		8.0%		5.0%		3.0%		2.0%
	Reserve Safety Margin (aa)	12.0%		6.0%		4.0%		2.5%		2.0%
	Reserve Safety Margin (a)	8.0%		4.0%		2.5%		2.0%		2.0%
Reserve Safety Margin (bbb)	3.0%		2.0%		2.0%		2.0%		2.0%	

Notes: Scenario analysis represents an unaddressed stress on issuer finances. Fitch's downturn scenario assumes a -1.0% GDP decline in the first year, followed by 0.5% and 2.0% GDP growth in Years 2 and 3, respectively. Expenditures are assumed to grow at a 2.0% rate of inflation. Inherent budget flexibility is the analyst's assessment of the issuer's ability to deal with fiscal stress through tax and spending policy choices, and determines the multiples used to calculate the reserve safety margin. For further details, please see Fitch's US Tax-Supported Rating Criteria.

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February 26, 2019

Cambridge  
795 Massachusetts Ave  
Cambridge, MA 02139  
Attention: Mr. David Kale, Finance Director

**Re: *US\$90,620,000 Cambridge, Massachusetts, General Obligation Municipal Purpose Loan Of 2019 Bonds, dated: Date of delivery, due: February 15, 2039***

Dear Mr. Kale:

Pursuant to your request for an S&P Global Ratings rating on the above-referenced obligations, S&P Global Ratings has assigned a rating of "AAA" . S&P Global Ratings views the outlook for this rating as stable. A copy of the rationale supporting the rating is enclosed.

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## Summary:

# Cambridge, Massachusetts; General Obligation

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## Summary:

# Cambridge, Massachusetts; General Obligation

### Credit Profile

US\$90.62 mil GO mun purp loan of 2019 bnds due 02/15/2039

*Long Term Rating* AAA/Stable New

Cambridge GO

*Long Term Rating* AAA/Stable Affirmed

Cambridge GO rfdg bnds ser 2017 due 02/15/2029

*Long Term Rating* AAA/Stable Affirmed

## Rationale

S&P Global Ratings assigned its 'AAA' rating and stable outlook to Cambridge, Mass.' series 2019 general obligation (GO) municipal-purpose loan bonds and affirmed its 'AAA' rating, with a stable outlook, on the city's existing GO debt.

Under our criteria, titled "Ratings Above The Sovereign: Corporate And Government Ratings—Methodology And Assumptions," published Nov. 19, 2013, on RatingsDirect, we rate Cambridge higher than the sovereign because we believe the city can maintain better credit characteristics than the nation in a stress scenario based on its predominantly locally derived revenue base and our view that pledged revenue supporting bond debt service is at limited risk of negative sovereign intervention. In 2018, local property taxes generated 64% of revenue, which demonstrated a lack of dependence on central government revenue.

The city's full-faith-and-credit pledge, subject to Proposition 2 1/2 limitations, secures the GO debt. Despite commonwealth levy-limit laws, we did not make a rating distinction between Cambridge's limited-tax GO pledge and general creditworthiness because our analysis of its financial and economic conditions already includes the tax limitation imposed on its revenue-raising ability.

We understand officials intend to use series 2019 bond proceeds, totaling approximately \$90 million, to fund various citywide projects, including school renovations and sewer improvements.

The rating reflects our opinion of Cambridge's extremely strong property tax base that continues to grow within the Boston metropolitan statistical area (MSA), supporting continued positive budgetary performance that has led to improved reserves. The city has a favorable debt profile with the ability to absorb additional debt plans.

The rating also reflects our opinion of the city's:

- Very strong economy, with access to a broad and diverse MSA;
- Very strong management, with strong financial policies and practices under our Financial Management Assessment (FMA) methodology;
- Strong budgetary performance, with operating surpluses in the general fund and at the total governmental-fund level

in fiscal 2018;

- Very strong budgetary flexibility, with available fund balance in fiscal 2018 of 54% of operating expenditures, coupled with the flexibility to raise additional revenue despite commonwealthwide tax caps;
- Very strong liquidity, with total government available cash at 71.2% of total governmental-fund expenditures and 7.6x governmental debt service, and access to external liquidity we consider strong;
- Adequate debt-and-contingent-liability position, with debt service carrying charges at 9.3% of expenditures and net direct debt that is 58.6% of total governmental-fund revenue, as well as low overall net debt at less than 3% of market value and rapid amortization, with 79.7% of debt scheduled to be retired within 10 years, but significant medium-term debt plans and a large pension and other-postemployment-benefit (OPEB) obligation; and
- Strong institutional framework score.

### **Very strong economy**

We consider Cambridge's economy very strong. The city, with an estimated population of 113,081, is in Middlesex County in the Boston-Cambridge-Newton MSA, which we consider broad and diverse. The city has a projected per capita effective buying income of 165% of the national level and per capita market value of \$433,116. Overall, market value has grown by 12.3% during the past year to \$49 billion in fiscal 2019. County unemployment was 3% in 2017.

Directly north of Boston, two subway lines, multiple highways, and a commuter rail connect Cambridge directly to the area economy. Harvard University and Massachusetts Institute of Technology (MIT), its two leading employers, anchor the local economy and serve as knowledge centers and focal points for dozens of start-ups, research centers, and life-science and high-technology companies. Other leading employers include Novartis Institutes for Biomedical Research; Mount Auburn Hospital; and Biogen, each of which employ upward of 2,000. Microsoft, Google, Amazon, Apple, Facebook, Kayak, Baxalta, Pfizer, Sanofi/Genzyme, and Takeda/Millennium have offices in the city.

Economic expansion continues, particularly in the biotechnology and technology sectors; this has contributed to sustained tax base growth. During the previous three years, the city has averaged 12.2% growth. The tax base is about 60% residential and 37% commercial and industrial. The 10 leading taxpayers account for 22% of the tax base, indicating moderate taxpayer concentration. Officials report a number of developments they expect will have a positive effect on the tax base, including the addition of almost 2,400 housing units throughout Cambridge and the construction of more than 1.8 million square feet of commercial and residential space.

MIT has agreed to purchase the former Volpe Transportation Research Center from the U.S. General Services Administration. It will develop this site into commercial space totaling 1.7 million square feet and residential space totaling 1.1 million square feet. During the long term, while we do not expect the Volpe center to greatly affect the city's property tax revenue, we believe it will likely aid continued economic growth.

DivcoWest Real Estate has plans to develop, renovate, and rebrand the 45-acre North Point district into Cambridge Crossing. The area's revitalization will include a green-line expansion for public transportation; 2.1 million square feet of technology and office space; and up to 1,900 condominiums and apartments, as well as the 700 residences already in the project. Construction has begun, and will continue to increase, as projects progress. Therefore, we expect that Cambridge's economy will continue to improve and that it will be a desirable location for employee and residents.

### **Very strong management**

We view the city's management as very strong, with strong financial policies and practices under our FMA methodology, indicating financial practices are strong, well embedded, and likely sustainable.

Key factors include management's:

- Conservative revenue and expenditure assumptions during the budgeting process that focus on five years of historical information;
- Quarterly reports on budget-to-actual results and investments to the city's finance and investment committees, respectively;
- Long-term financial plan with credible assumptions;
- Five-year capital plan with identified funding sources, which it is expanding to include a municipal-facilities-improvement plan;
- Robust debt and investment policy it reviews at least annually to demonstrate adherence; and
- Reserve policy that requires maintaining a minimum 15% of expenditures.

### **Strong budgetary performance**

Cambridge's budgetary performance is strong, in our opinion. The city had operating surpluses of 5.8% of expenditures in the general fund and 9.5% of expenditures across all governmental funds in fiscal 2018. Our assessment accounts for the fact that we expect budgetary results could deteriorate somewhat from fiscal 2018 results during the next few fiscal years. General fund operating results have been stable during the past three fiscal years, with 5.4% of expenditures in fiscal 2017 and 3.9% in fiscal 2016.

The city has reported seven consecutive surpluses, including fiscal 2018. We adjusted the data for recurring transfers and bond-proceed spending. Property taxes generated 64% of total general fund revenue in fiscal 2018. The fiscal 2019 operating budget has increased by 4.22% since fiscal 2018 to \$636 million due largely to a 2.5% increase in salary costs, a 5.4% increase in health insurance, and a 6.6% increase in employee pension costs. The city used \$9 million in surplus cash to lower the property tax increase, which it expects to make up through better-than-budgeted results in fiscal 2019. According to city officials, revenue and expenditures are on budget.

We think rising debt-service costs and increasing health insurance, with cost increases as high as 7% in fiscal 2021, could add pressure to the budget. However, we expect astute management, with regular oversight and planning, will likely shield the budget from cost pressure. Therefore, we expect our assessment of budgetary performance will likely remain strong.

### **Very strong budgetary flexibility**

Cambridge's budgetary flexibility is very strong, in our view, with available fund balance in fiscal 2018 of 54% of operating expenditures, or \$334.6 million. We expect available fund balance to remain above 30% of expenditures for the current and next fiscal years, which we view as a positive credit factor. In addition, the city has the flexibility to raise additional revenue despite commonwealthwide tax caps, which we view as a positive credit factor.

Budgetary flexibility remains very strong with no plans to spend down reserves materially. We include the



budget-stabilization fund in our calculations; this fund has grown during each of the past three fiscal years, and it currently has a balance of \$67.7 million. In addition, Cambridge's excess levy capacity, which increased by 4.2% year over year to \$189 million in fiscal 2019, which represents approximately 30% of adjusted revenue, provides additional flexibility.

### **Very strong liquidity**

In our opinion, Cambridge's liquidity is very strong, with total government available cash at 71.2% of total governmental-fund expenditures and 7.6x governmental debt service in fiscal 2018. In our view, the city has strong access to external liquidity if necessary.

Cambridge is a regular market participant that has issued GO bonds frequently during the past several years. We understand the city has not entered into any bank loans, direct-purchase debt, or contingent-liquidity risks from financial instruments with payment provisions that change upon the occurrence of certain events. It has consistently had very strong liquidity; we do not expect these ratios to change, which is consistent with our view of the city's strong budgetary performance.

### **Adequate debt-and-contingent-liability profile**

In our view, Cambridge's debt-and-contingent-liability profile is adequate. Total governmental-fund debt service is 9.3% of total governmental-fund expenditures, and net direct debt is 58.6% of total governmental-fund revenue. Overall net debt is low at 1.2% of market value and approximately 79.7% of direct debt is scheduled to be repaid within 10 years, which are, in our view, positive credit factors. Negatively affecting our view of the city's debt profile is its significant medium-term debt plans.

Cambridge has \$550 million of total direct debt outstanding, \$125 million of which is self-supporting water and sewer debt. During the next four fiscal years, the city currently expects to issue \$421.6 million, \$186.8 million of which it will issue within our two-year outlook period. The majority of debt will fund school reconstruction and sewer improvements.

In our opinion, Cambridge's large pension and OPEB obligation is a credit weakness. Cambridge's combined required pension and actual OPEB contribution totaled 8% of total governmental-fund expenditures in fiscal 2018: 4.6% for contributions to pension obligations and 3.4% for OPEB payments. The city made its full annual required pension contribution in fiscal 2018. The largest pension plan's funded ratio is 88%.

Cambridge is part of Cambridge Retirement System, which is a member of Massachusetts Contributory System. The city has always contributed 100% of the actuarial determined contribution, which was \$30.7 million in fiscal 2018. Using updated reporting standards in accordance with Governmental Accounting Standards Board Statement Nos. 67 and 68, the city's net pension liability was about \$187.6 million with 88% funded at Jan. 1, 2018, based on an assumed rate of return of 7.5%. Pension costs are expected to continue to increase through fiscal 2022 and then level off with officials expecting to fully fund the pension liability by fiscal 2026.

At June 30, 2018, Cambridge reported an OPEB unfunded actuarially accrued liability of \$622.3 million. In 2015, the city established an irrevocable trust fund, which has a current balance of \$17 million; officials expect to add \$2 million to the trust annually between fiscal years 2020 and 2022. We consider prefunding the OPEB liability a positive, and the

city's large and growing OPEB liabilities will remain manageable as the budget continues to grow while pension payments level off and the plan becomes fully funded.

### **Strong institutional framework**

The institutional framework score for Massachusetts municipalities is strong.

## **Outlook**

The stable outlook reflects S&P Global Ratings' opinion of Cambridge's healthy and growing economy, which has aided in continued strong financial performance, supported by very strong management. While we understand Cambridge expects to issue a significant amount of debt during the next few years, we, however, do not expect financial performance to deteriorate. Therefore, we do not expect to change the rating within the next two years because we believe Cambridge will likely sustain current financial performance and comparably high reserves.

While unlikely, we could lower the rating if fund balance were to deteriorate significantly or debt were to weaken substantially.

## **Related Research**

- S&P Public Finance Local GO Criteria: How We Adjust Data For Analytic Consistency, Sept. 12, 2013
- Incorporating GASB 67 And 68: Evaluating Pension/OPEB Obligations Under Standard & Poor's U.S. Local Government GO Criteria, Sept. 2, 2015
- 2018 Update Of Institutional Framework For U.S. Local Governments

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